#### BEFORE THE NEW MEXICO PUBLIC REGULATION COMMISSION

IN THE MATTER OF THE APPLICATION	
OF PUBLIC SERVICE COMPANY OF NEW	· · · · · · · · · · · · · · · · · · ·
MEXICO FOR REVISION OF ITS RETAIL	<b>)</b>
ELECTRIC RATES PURSUANT TO ADVICE	Case No. 15-00261-UT
NOTICE NO. 513	
PUBLIC SERVICE COMPANY OF NEW	) )
MEXICO,	
Applicant )	

#### DIRECT TESTIMONY AND EXHIBITS

**OF** 

GERARD T. ORTIZ

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**AFFIDAVIT** 

INTRODUCTION AND PURPOSE

I.

2	Q.	PLEASE STATE YOUR NAME, TITLE, AND BUSINESS ADDRESS.
3	<b>A.</b>	My name is Gerard T. Ortiz. I am the Vice President of Regulatory Affairs for
4		Public Service Company of New Mexico ("PNM"). My business address is
5		Public Service Company of New Mexico, Main Offices, MS-1105, Albuquerque,
6		New Mexico 87158.
7		
8	Q.	PLEASE DESCRIBE YOUR RESPONSIBILITIES AS VICE PRESIDENT,
9		REGULATORY AFFAIRS.
10	A.	As Vice President, Regulatory Affairs, I am responsible for PNM's overall
11		regulatory strategy in New Mexico. I oversee Pricing and Regulatory Services,
12		Regulatory Policy and Case Management, Retail Renewable Energy, Energy
13		Efficiency and Integrated Resource Planning.
14		
15	Q.	PLEASE SUMMARIZE YOUR EDUCATIONAL BACKGROUND AND
16		PROFESSIONAL QUALIFICATIONS.
17	A.	I graduated from New Mexico State University in 1981 with a Bachelor of
18		Science degree in Electrical Engineering. I obtained a Master of Business
19		Administration degree, with a concentration in Finance, from the Robert O.
20		Anderson Graduate School of Management at the University of New Mexico in
21		1988. I am a Registered Professional Engineer in the State of New Mexico
22		(Registration No. 9687). Since 1981, I have been employed by PNM, and have

1		held a variety of engineering, supervisory, and managerial positions in
2		Distribution Engineering, Electric Marketing, Business Planning, and Market
3		Services in addition to my current assignment. I was promoted to my current
4		position in August 2012. A statement of my experience and qualifications,
5		including a list of the New Mexico Public Regulation Commission ("NMPRC" or
6		"Commission") proceedings in which I have either testified or filed testimony, is
7		attached as PNM Exhibit GTO-1.
8		
9	Q.	WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY?
10	A.	The purpose of my testimony is to:
11		(1) identify PNM's requested approvals;
12		(2) provide a general overview of PNM's application in this case, including
13		identifying the other witnesses who will testify in support of PNM's filing;
14		(3) identify the future test period that PNM is presenting and describe how PNM
15		has met the requirements of the Future Test Year ("FTY") Rule, 17.1.3
16		NMAC ("FTY Rule");
17		(4) explain why use of a future test period as allowed by the Public Utility Act
18		("PUA") benefits customers by reducing the harmful effects of regulatory lag
19		and providing more certainty in the regulatory process;
20		(5) summarize the circumstances that dictate the need for the rate relief requested
21		in this case and the importance of PNM's financial health in accessing capital
22		at reasonable rates and terms;

1		(6) explain PNM's proposed treatment of coal supply costs and the alternative
2		treatment of such costs, depending on a final decision in NMPRC Case No.
3		13-00390-UT;
4		(7) summarize Commission approvals requested relating to the establishment and
5		recovery of specific regulatory assets and liabilities;
6		(8) provide high-level policy support for key rate design proposals, including the
7		promotion of economic development initiatives in accordance with § 62-6-26
8		of the PUA as amended, and implementation of a Revenue Balancing
9		Account ("RBA") through a four-year pilot mechanism to remove the
10		regulatory disincentives for energy efficiency measures;
11		(9) support PNM's request to continue its existing Renewable Energy Rider; and
12		(10) demonstrate PNM's compliance with applicable Commission orders and rules.
13		
14	Q.	ARE YOU SPONSORING ANY RULE 530 SCHEDULES?
15	A.	Yes, I am sponsoring Rule 530 Schedules P-11 (Reserve Margin Information) and
16		Q-2 (Description of Company). Rule 530 Schedule P-11 is being provided in
17		executable electronic format on a DVD-ROM, but is neither fully functional nor
18		required to be filed as fully functional under the FTY Rule. Rule 530 Schedule Q-
19		2 is not being filed in executable electronic format.
20		

#### II. NEED FOR RATE RELIEF

#### 2 Q. WHY DOES PNM NEED RATE RELIEF?

PNM faces a revenue deficiency of \$123.5 million. Current rates are simply inadequate to provide the revenues necessary for PNM to accomplish all that needs to be done to properly and reliably serve its customers and to achieve the public policy goals of New Mexico. The most recently approved rates from PNM's prior general rate case, Case No. 10-00086-UT ("2010 Rate Case"), were implemented beginning in August 2011, and relied on data from 2010. Meeting customer needs has required ongoing and significant investment in developing and maintaining necessary infrastructure. The current rates no longer adequately or appropriately recover the current costs of providing safe and reliable service, given the significant investments PNM will have made in its electric system since 2010. Nor do current rates reflect changes in customers' use of electricity resulting from successful energy efficiency programs and declining energy sales experienced in PNM's service territory.

A.

Approximately 77% of the \$123.5 million deficiency directly relates to PNM's capital investments, including depreciation, property taxes, return on investment and associated income taxes. Declines in PNM's energy sales account

for approximately 25% of the identified revenue deficiency, or approximately \$31

2	,	million. <sup>1</sup>
3		
4	Q.	DO PNM'S CURRENT RATES REFLECT THE CAPITAL
5		INVESTMENTS THAT HAVE BEEN MADE SINCE PNM'S LAST RATE
6		CASE?
7	A.	No. PNM's current rates do not reflect the capital investments that have been
8		made since 2010, which come with additional operating and maintenance
9		obligations. These capital investments are the primary driver for PNM's revenue
10		deficiency.
11		
12	Q.	WHY ARE CAPITAL INVESTMENTS THE PRIMARY DRIVER?
13	A.	As supported by PNM Witness Monroy, PNM's adjusted Base Period rate base is
14		1 40 0 (7 1 111 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
		approximately \$2.067 billion, which represents an increase in rate base made
15		since June 30, 2010 of approximately \$265 million. PNM also expects to place a
15 16		
		since June 30, 2010 of approximately \$265 million. PNM also expects to place a
16		since June 30, 2010 of approximately \$265 million. PNM also expects to place a significant number of capital projects in service through February 2017 that are
16 17		since June 30, 2010 of approximately \$265 million. PNM also expects to place a significant number of capital projects in service through February 2017 that are necessary to maintain system reliability and comply with federal and state
16 17 18		since June 30, 2010 of approximately \$265 million. PNM also expects to place a significant number of capital projects in service through February 2017 that are necessary to maintain system reliability and comply with federal and state regulatory requirements. These investments, combined with other changes to rate

<sup>&</sup>lt;sup>1</sup> These drivers are partially offset by reductions in fuel and Palo Verde lease costs. Additionally, PNM's successful efforts to control costs have resulted in operating and maintenance ("O&M") expenses remaining relatively flat over time.

<sup>&</sup>lt;sup>2</sup> PNM's "Base Period" is defined as the period of time between April 1, 2014 and March 31, 2015.

1	Q.	WHY ARE DECLINING SALES THE OTHER PRIMARY DRIVER IN
2 -		PNM'S REVENUE DEFICIENCY?
3	<b>A.</b>	Declining sales and changes in customers' usage patterns have significantly
4		affected PNM's ability to recover its costs of providing service through existing
5		rate structures. PNM's success with energy efficiency programs is a primary
6		factor in the decline. Test Period billing determinants in this case are about
7		4.45% lower than the billing determinants used in the illustrative cost of service in
8		the 2010 Rate Case, reflecting the success of PNM's energy efficiency programs
9		in reducing energy sales and achieving statutory savings targets.
10		
11	Q.	WHY MUST PNM CONTINUE TO MAKE CAPITAL INVESTMENTS
12		WHEN ENERGY SALES ARE DECLINING?
13	A.	Although energy sales are declining, peak demand has continued to increase and
14		PNM must invest in the system to meet these demands. In addition, these
15		investments are necessary to provide safe and reliable service to its customers due
16		to the need to maintain existing infrastructure and meet changing and additional
17		customer loads, even if energy sales are declining.
18		
19	Q.	PLEASE DESCRIBE PNM'S CURRENT FINANCIAL CONDITION.
20	A.	PNM currently has an investment grade credit rating. Maintaining investment
21		grade ratings is extremely important because higher-cost capital means higher

<sup>&</sup>lt;sup>3</sup> PNM's "Test Period" is defined as the period of time between October 1, 2015 and September 30, 2016.

1		costs to customers. Rating agencies closely monitor regulatory decisions
2		affecting PNM, and consistent and timely decisions by the Commission are
3		necessary to maintaining the Company's credit rating and financial health.
4		
5		Maintaining financial health requires that rates be set at a level that allows PNM
6		fair opportunity to timely recover its reasonable current costs of providing service
7		PNM's annual Rule 510 Report filed on April 30, 2015, shows that PNM's return
8		on equity ("ROE") for 2014 was approximately 7.24%, well below the
9		Commission's allowed 10% ROE established in PNM's 2010 rate case. A timely
10		decision on PNM's rate request that authorizes a rate base reflective of conditions
11		at the time the new rates will be in effect is critical.
12		
13	Q.	DO OUTDATED RATES IMPACT PNM'S ABILITY TO RELIABLY
14		MAINTAIN AND INVEST IN ITS OPERATING SYSTEM?
15	A.	Yes. Adequate rates are necessary for PNM to access the capital markets to
16		attract large amounts of capital over the next several years to fund new capital
17		projects and refinance maturing long-term debt. The current revenue deficiency
18		can impair PNM's ability to do so on favorable terms.
19		

### III. GENERAL OVERVIEW OF APPLICATION AND IDENTIFICATION OF WITNESSES

#### 3 Q. PLEASE PROVIDE A SUMMARY OF THIS FILING.

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A.

The rates approved in PNM's last general rate case became effective over five years ago in August 2011, and were based upon a 2010 illustrative test period. Since then, PNM has made significant capital investments which were necessary to provide continuing safe and reliable service, while aggressively controlling utility costs. A prompt review and determination, within a ten-month period, by the Commission of PNM's Application and proposed rate schedules is extremely important to PNM's ability to provide safe and reliable service at fair and reasonable rates. A prompt determination in this filing is also critical to maintain PNM financial health and reasonable access to capital markets, which translates into keeping costs to customers affordable. Completing this case within the ten month statutory clock should be possible as the case is relatively straightforward. PNM's Test Period begins only six months after the end of the base period. The largest driver of the requested revenue increase is additional capital investment since 2010. Some of this increased rate base is already in service and reflected on PNM's books and records. The remaining utility plant and facilities will be installed during PNM's Linkage Period<sup>4</sup> and Test Period, and are subject to a thorough review process that ensures the reasonableness of the costs and need for each project. Test period O&M expenses, for the most part, have been escalated from the base period expenses. The base period expenses are derived from PNM's

<sup>&</sup>lt;sup>4</sup> PNM's "Linkage Period" is defined as the time between the end of PNM's Base Period and the Beginning of PNM's Test Period.

1	books and record, and all adjustments and other changes are identified and explained by
2	PNM's witnesses.
3	
4	PNM's proposed cost of service reflects the increased capital investment and
5	other changes in forecasted expenses for the Test Period ending September 30,
6	2016. The resulting revenue requirement is \$981,455,795, representing a fuel and
7	non-fuel revenue increase of \$123,498,612. The increase to the average system
8	rate is approximately 14.39%. PNM's requested base rate increase, combined
9	with savings from a new coal agreement that may be implemented January 1,
10	2016, depending on the outcome of NMPRC Case No. 13-00390-UT and other
11	projected changes in rates, results in an overall impact to the average residential
12	rate class of 7.91%.
13	
14	PNM's rate design appropriately mitigates the impact of the rate increase on
15	residential customers. The proposed rate design balances principles of cost
16	causation with potential rate "shock." The redesigned rates also promote
17	economic development; provide improved revenue stability for PNM; and better
18	align cost recovery with cost causation within rate classes.
19	
20	PNM's request for approval of new rates that are designed to recover PNM's
21	revenue requirement of \$981,455,795 is fully supported by testimony and
22	exhibits, is just and reasonable, and will provide a fair opportunity for PNM to
23	earn a reasonable rate of return.

1		Based on the testimony and supporting evidence in PNM's rate package filing, the
2		Commission should grant the specific approvals requested in PNM's Application
3		and testimonies.
4		
5	Q.	WHAT ARE THE KEY ELEMENTS OF PNM'S FILING?
6	A.	In accordance with the Commission's Order issued on May 27, 2015, in Case No.
7		14-00332-UT ("2014 Rate Case") as it defines a FTY period, PNM has used a
8		FTY period of October 1, 2015 through September 30, 2016 ("Test Period").
9		PNM's Application and supporting testimonies and exhibits meet the
10		requirements of the FTY Rule ("17.1.3 NMAC"), and Rule 530 ("17.9.530
11		NMAC"). The rate case filing provides a cost of service study and model in a
12		fully functional electronic format, and complies with the Commission's directives
13		regarding completeness in its Order issued on May 13, 2015, in the 2014 Rate
14		Case. Additionally, PNM has filed an embedded class cost of service study and
15		its rate design model in electronic format in support of the proposed rate design
16		for this case.
17		
18	Q.	WHAT ARE THE KEY ELEMENTS OF PNM'S RATE DESIGN?
19	A.	PNM proposes a rate design that combines an embedded cost of service
20		methodology with the need to keep the proposed changes to rates within a range
21		or "band" that addresses the disproportionate impacts by class of cost allocations.
22		PNM's current rate design is outdated and does not reflect a consistent
23		methodology upon which to base new rates. As a result, the current rate design

1		does not allow PNM to recover the costs of providing service to its customers,
2		and does not provide PNM a reasonable opportunity to earn a fair rate of return.
3		
4	Q.	IS PNM SEEKING IMPLEMENTATION OF NEW RATES AS SOON AS
5		POSSIBLE?
6	A.	Yes. PNM requests that the Commission promptly review and consider PNM's
7		rate request within nine months from the date of suspension of the proposed rates.
8		On December 11, 2014, PNM filed the 2014 Rate Case, and sought to implement
9		new rates effective January 1, 2016. After over five months of prehearing
10		discovery and hearing preparation, the Commission determined that certain
11		aspects of PNM's electronic cost of service model were not fully functional or
12		were otherwise incomplete, and dismissed PNM's case on May 13, 2015, rather
13		than allowing PNM to supplement its filing. The resulting delay has exacerbated
14		the need for rate relief. It is critical for PNM to have new rates implemented as
15		soon as possible in accordance with the provisions of the PUA, but in any event
16		no later than the statutory nine month suspension period that ends July 1, 2016.
17		
18	Q.	PLEASE INTRODUCE THE OTHER WITNESSES TESTIFYING ON
19		BEHALF OF PNM AND THE AREAS THEY COVER.
20	A.	There are 18 additional witnesses testifying on behalf of PNM:
21		• Henry Monroy, Director of Internal Audit and Cost of Service, addresses
22		PNM's revenue requirements. Additionally, Mr. Monroy covers certain items
23		included in the calculation of PNM's revenue requirement and explains

1		PNM's request for Commission approval to establish regulatory assets and
2		liabilities. Mr. Monroy sponsors the fully functional cost of service model.
3	•	Robert Hevert, Principal in Sussex Economic Advisors, addresses return on
4		equity ("ROE") and related topics, including current economic conditions and
5		confirmation of the reasonableness of PNM's proposed capital structure.
6	•	Chris Olson, Vice President, Generation, supports PNM's capital investments
7		in generation facilities and non-fuel operations and maintenance expenses
8		("O&M"), including appropriate expense adjustments related to the timing of
9		plant outages and changes in the composition of the fleet.
10	•	Aubrey Johnson, Vice President of New Mexico Operations, supports PNM's
11		capital investments in transmission and distribution and the related O&M
12		expenses. He also supports PNM's purchase of the 40% leased capacity of the
13		Eastern Interconnect Project ("EIP") and right of way renewals.
14	ė	Dane Watson, Principal in Alliance Consulting, presents PNM's depreciation
15		study in support of new depreciation rates.
16	•	Sheila Mendez, Director of IT Program/Portfolio Management and Quality,
17		supports the corporate capital investments needed to maintain facilities,
18		equipment, and reliable computer systems.
19	•	Dr. Ahmad Faruqui, Principal in the Brattle Group, presents and supports
20		PNM's future test year load forecast.
21	•	Susan Taylor, Manager-Utility Margins, supports the forecasted fuel and
22		purchased power expenses, and recovery of those expenses through Base Fuel
23		Rates and PNM's existing Fuel and Purchased Power Cost Adjustment Clause

1 ("FPPCAC"). Ms. Taylor also addresses the existing coal supply agreement 2 and the alternative coal supply contract that is dependent on certain approvals 3 in NMPRC Case No. 13-00390-UT. Elisabeth Eden, Vice President and Treasurer, addresses why improving 4 5 PNM's financial health is in the best interests of PNM's customers and 6 supports PNM's proposed capital structure and weighted-average cost of capital ("WACC"). She also supports the purchase of leases representing 64 7 8 MW in Palo Verde Generating Station ("PVNGS" or "Palo Verde") Unit 2. 9 Ms. Eden discusses the annuitization of the pension benefits of PNM's former 10 gas utility operations. As a result, PNM's pension plan will cover only 11 electric utility operations going forward, eliminating the need to allocate a 12 portion to gas. 13 Jason Peters, Director, General Accounting, discusses accounting matters relating 14 to PNM's books and records; the most recent Lead-Lag Study; asset retirement 15 obligations; the 64 MW Palo Verde Unit 2 acquisition adjustment; coal mine 16 reclamation; pension and other postretirement benefits; capital loads; and allocated 17 costs. He also provides cost/benefit analyses supporting the inclusion in cost 18 of service of prepaid pension assets, non-qualified retirement plans, post-19 employment benefits other than pension, and the unamortized balance of loss 20 on reacquired debt. 21 Erik Buchanan, Director, Corporate Budget, testifies about the Company's 22 capital budgeting process as it relates to linkage data and the Test Period,

including the capital prioritization process, the calculation and allocation of

1		budgeted capital clearings to the FERC Electric Plant Accounts, and the
2		calculations relating to forecasted cost of removal, retirements and
3		depreciation expenses. Mr. Buchanan also identifies construction work in
4		progress ("CWIP") projects that will be in service within the five months
5		following the Test Period; and presents the calculation of budgeted allowance
6		for funds used during construction ("AFUDC").
7	•	Gail Vavruska-Marcum, Director of Compensation, supports the revenue
8		requirements associated with employee base salary and incentive
9		compensation programs, as well as employee benefits.
10	•	Leonard Sanchez, Associate General Counsel, supports the reasonableness and
11		prudency of PNM's request for recovery of litigation expenses.
12	•	Roger Larsen, Manager of Marketing and Energy Efficiency Outreach,
13		supports the reasonableness of PNM's request for advertising expenses.
14	•	Matthew Harland, Director of Income Tax, addresses income tax expenses
15		and accumulated deferred income taxes included in rate base.
16	•	Stella Chan, Director of Pricing and Load Research, supports PNM's rate
17		design proposals, including: customer class cost allocations and certain
18		modifications that mitigate disproportionate impacts from the embedded cost
19		methodology; PNM's pilot program to address regulatory disincentives for
20		energy efficiency measures; a new economic development tariff; and other
21		rate design proposals.
22	•	Julio Aguirre, Senior Pricing Analyst in PNM's Pricing and Regulatory
23		Services Department, supports PNM's Rate Design Model and explains the

	bill impact associated with implementation of PNM's proposed rates. Mr.
	Aguirre compares the functional allocation to a per kWh allocation in support
	of continuation of the Renewable Energy Rider. He also supports: the change
	to PNM's time-of-use period underlying its on-peak and off-peak rates; the
	changes to customer and demand charges; various changes to Rate 16 -
	Special Charges; and PNM's proposed rate schedules.
	• Daniel Hansen, Vice President at Christensen Associates Energy Consulting,
	describes PNM's RBA pilot mechanism and why it is preferred to other
	potential alternatives to address regulatory disincentives relating to energy
	efficiency resources.
	IV. TEST PERIOD AND FILING REQUIREMENTS
Q.	WHY DID PNM CHOOSE THE TWELVE MONTH PERIOD
	BEGINNING OCTOBER 1, 2015, FOR ITS TEST PERIOD?
Α.	BEGINNING OCTOBER 1, 2015, FOR ITS TEST PERIOD?  PNM's Test Period is based on the Commission's directives in the 2014 Rate
Α.	PNM's Test Period is based on the Commission's directives in the 2014 Rate
<b>A.</b>	PNM's Test Period is based on the Commission's directives in the 2014 Rate Case, which were clarified further by the Commission in Case No. 15-00139-UT,
<b>A.</b>	PNM's Test Period is based on the Commission's directives in the 2014 Rate Case, which were clarified further by the Commission in Case No. 15-00139-UT, Southwestern Public Service Company's ("SPS") most recent rate case filing.
<b>A.</b>	PNM's Test Period is based on the Commission's directives in the 2014 Rate Case, which were clarified further by the Commission in Case No. 15-00139-UT, Southwestern Public Service Company's ("SPS") most recent rate case filing. The Commission's orders in these dockets conclude that a FTY period should
<b>A.</b>	PNM's Test Period is based on the Commission's directives in the 2014 Rate Case, which were clarified further by the Commission in Case No. 15-00139-UT, Southwestern Public Service Company's ("SPS") most recent rate case filing.
	Q.

1		calendar year 2016 for the Test Period in this case, it did not indicate that the
2		suspension period would begin within 30 days of the filing date.
3		
4		PNM's Base Period is the twelve month period ending March 31, 2015, and the
5		Commission's rules require the Application to be filed within 150 days (see
6		17.1.3.7(B) NMAC); that makes the filing date for this case no later than August
7		28, 2015. Advice notices generally cannot go into effect for at least 30 days, and
8		the Commission must suspend the rate case advice notice within that thirty-day
9		period. Therefore, the nine-month suspension period has always ended ten
10		months from the date of filing. However, because the Commission's Order stated
11		that the Commission need not begin the suspension period until the first day of the
12		future test period, a later filing date would have meant a longer period before rates
13		would go into effect. Although PNM does not believe the beginning of the
14		suspension period set by statute could be delayed in this manner, PNM
15		nonetheless chose its Test Period beginning October 1, 2015, rather than January
16		1, 2016, to ensure the suspension period would end by July 1, 2016 rather than
17		October 1, 2016.
18		
19	Q.	HOW ELSE DOES THIS APPLICATION RELATE TO THE 2014 RATE
20		CASE?
21	A.	Practically speaking, this Application is unrelated except for the fact that it is only
22		being filed as a result of the dismissal of the 2014 Rate Case. If that case had
23		proceeded, there would have been no need for this Application. A most obvious

difference between this case and the 2014 PNM Rate Case is that they involve different base periods and test periods. Although PNM put this case together very quickly after the dismissal to put adequate rates into effect as soon as practical, PNM reconsidered the important issues addressed in the 2014 Rate Case. In some cases, PNM is making the same proposals as in the prior case. In other instances, PNM has changed its proposals. In all cases, however, PNM's proposals in this case are based on the information and data contained in the supporting schedules, testimonies and exhibits, and do not rely on the 2014 Rate Case filing.

A.

#### V. BENEFITS OF A FUTURE TEST YEAR

## 12 Q. WHAT IS THE PURPOSE OF USING A FUTURE TEST YEAR IN 13 SETTING NEW RATES?

Under the FTY provisions of the PUA, Section 62-6-14, a FTY period is intended to best reflect the conditions to be experienced during the period of time when the new rates will be in effect. PNM expects that new rates resulting from a decision in this case will take effect by July 1, 2016, consistent with the PUA, which provides for a nine-month suspension period. Although the Commission is also allowed to suspend the rates for an additional three months, the Commission has established procedural schedules based on the standard nine-month suspension period.

1	Q.	IN THIS CASE, WILL THE TEST PERIOD MATCH WHEN RATES
2		COULD GO INTO EFFECT?
3	A.	No. The beginning of the last quarter of the Test Period will coincide with the
4		effective date of the new rates. The Test Period captures three of the first twelve
5		months of operation under new rates for PNM, while also meeting the
6		Commission's mandates in the 2014 Rate Case.
7		
8	Q.	WHICH OTHER RATE CASES HAVE UTILIZED FUTURE TEST YEAR
9		PERIODS?
10	A.	In its 2014 Rate Case, PNM used a FTY period that ran concurrently with the first
11		twelve-month period that new rates were expected to go into effect, which was
12		calendar year 2016. In PNM's 2010 Rate Case, the illustrative cost of service
13		supporting the Amended Stipulation approved by the Commission used budgeted
14		calendar year 2010 operating expenses and a June 30, 2010 rate base with actual
15		base revenues for the first ten months of 2010 and projected base revenues for the
16		last two months of 2010. Those rates went into effect August 21, 2011. That was
17		the first rate case in New Mexico that was filed using a FTY period pursuant to
18		the 2009 amendments to the PUA.
19		
20		The Commission also approved new rates for SPS based upon a FTY period in
21		Case No. 12-00350-UT. In Case No. 15-00139-UT, SPS' most recent general rate
22		case filing filed June 8, 2015, SPS proposed a FTY period of calendar year 2016,
23		which commenced six months after the suspension period normally would have

1		begun. The Commission rejected SPS' filing because the FTY period began after
2		the date by which rates were to be suspended.
3		
4	Q.	WHY IS A FTY PERIOD MORE APPROPRIATE IN THIS CASE THAN A
5		HISTORICAL TEST PERIOD?
6	A.	A FTY period best reflects conditions to be experienced during the period when
7		rates will take effect in this case for several reasons. The proposed rates will
8		recover not only the capital additions already reflected in PNM's books and
9		records, but also those being placed in service during the Test Period. The O&M
10		costs upon which rates are based start with the Base Period, as adjusted for known
11		and measurable changes and accounting for O&M expenses associated with the
12		new plant that will be in service, with a modest escalation from the Base Period.
13		Finally, the rates will be designed based upon the expected billing determinants
14		when the rates are expected to become effective, which take into account
15		customer-specific information and PNM's ongoing energy efficiency and
16		distributed generation programs.
17		
18	Q.	HOW SIMILAR OR DIFFERENT IS PNM'S PROPOSED TEST PERIOD
19		FROM AN HISTORICAL TEST PERIOD?
20	A.	I note that, in many respects, PNM's proposed Test Period is very similar to a
21		historical test period, but with more relaxed time limitations on allowable
22		adjustments to the base period to comport with the use of a FTY period.
23		Traditionally, the Commission has used a historical test year adjusted for known

and measurable changes occurring within a short period of time following the end of the test year, usually five to six months. The 2009 amendments to the PUA (Sections 62-3-3(P) and 62-6-14) make it clear that future test periods need not be tied so immediately to the base period. Because new rates are prospective, they should be designed to recover a revenue requirement based on expected operating conditions that will exist concurrently with the new rates. A historical test period represents cost data and past operating conditions that are unlikely to include all of the future operating expense, sales and plant investment that are reasonably known or identifiable and measurable. Historical test periods result in significant regulatory lag between the data upon which rates are set and the actual costs and operating conditions that exist when rates are actually implemented.

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### Q. WHY IS IT IMPORTANT TO INCLUDE ADJUSTMENTS THAT COVER THE PERIOD WHEN RATES WILL BE IN EFFECT?

The longer the period of time between the historical conditions and data and the effective date of new rates, the greater the regulatory lag and the likelihood that new rates will not match with the contemporaneous conditions and costs. Regulatory lag effectively prevents a utility from recovering its full cost of serving customers, particularly during the period when the utility is continuing to make investments in its system, as PNM has been and will continue to do in the near term. Because a utility is always trying to "catch up" to its costs of providing utility service, regulatory lag can result in more frequent rate case

1		filings. Future test years reduce regulatory lag and more closely match operating
2		conditions when new rates become effective.
3		
4	Q.	WHY ARE HISTORICAL CONDITIONS CONSIDERED A MISMATCH
5		TO OPERATING CONDITIONS THAT WILL EXIST WHEN NEW
6		RATES GO INTO EFFECT?
7	A.	Unless conditions are so stable that the historical relationships among investment,
8		expenses and revenues will remain constant, the historical test period fails as a
9		reliable predictor of future operating conditions. The resulting regulatory lag using
10		a historical test year cannot be managed adequately when PNM must make large
11		investments to provide reliable service and comply with expanding state and
12		federal environmental regulations.
13		
14	Q.	WHY DOESN'T THE NET EFFECT OF A RANGE OF CHANGED
15		CIRCUMSTANCES TAKE CARE OF REGULATORY LAG?
16	A.	PNM has two options to deal with regulatory lag between rate cases: reduce cost
17		and increase sales. Reducing costs is simply not a reliable or viable long-term
18		strategy and, if taken too far, puts reliability and customer service at risk. At the
19		same time, it is unrealistic to expect sales growth to keep pace with or exceed
20		increasing levels of investment and operating costs, given a weak general
21		economic activity and a strong public policy objective to promote efficient energy
22		use. Absent widespread use of automatic adjustment clauses, a FTY period is the
23		best means available to provide timely recovery of costs. It provides a utility with

1		a reasonable opportunity to recover its costs of service and earn a fair return given
2		that such a period forecasts expected future conditions using planning and
3		forecasting methods well-accepted for business planning purposes, rather than
4		assuming that history will largely repeat itself.
5		
6	Q.	HAS PNM'S EFFORTS TO REDUCE COSTS HELPED TO DELAY RATE
7		INCREASES SINCE THE 2010 RATE CASE?
8	A.	Yes. PNM avoided seeking a rate increase until the end of 2014 through
9		aggressive cost control. Several initiatives have been undertaken to ensure the
10		Company is operating efficiently and to reduce costs that must be recovered in
11		rates. For example, PNM has been controlling medical benefits costs through
12		effective health care management and wellness initiatives. Likewise, PNM has
13		controlled labor expenses through effective management of vacancies and
14		attrition. PNM also actively pursues cost-effective financing strategies, lowering
15		its cost of long-term debt from PNM's 2010 Rate Case of 6.84% to 5.87% to be
16		effective in the Test Period.
17		
18	Q.	CAN PNM CONTINUE TO RELY ON COST CONTROL INITIATIVES
19		TO FORESTALL AN INCREASE IN RATES?
20	A.	No. Although its O&M expenses have grown at a pace below the consumer price
21		index level of inflation because of PNM's cost control efforts, PNM must ensure
22		that it implements O&M measures that are adequate to maintain a safe and
23		reliable operating system. Further, the addition of a significant amount of

1		equipment, facilities and operating units come with additional new O&M
2		expenses.
3	-	
4	Q.	HOW DOES THE TEST PERIOD DEVELOPED BY PNM REFLECT
5		FUTURE OPERATING CONDITIONS?
6	A.	As explained by PNM Witness Monroy, PNM's Base Period begins with
7		historical data from PNM's books and records, and then adjusts that Base Period
8		to appropriately annualize or normalize certain information and to reflect known
.9		and measurable changes. The Base Period data are then rolled forward to reflect
10		six months of linkage data, from April 1, 2015 through September 30, 2015, and
11		then through the Test Period. The Test Period data reflect applicable escalation
12		factors, and include other adjustments based on forecasted changes and planned-
13		for capital investments that occur during the Test Period.
14		
15		PNM also includes Construction Work in Progress ("CWIP") balances, as
16		allowed by the FTY statute, Section 62-6-14, relating to capital projects that are
17		projected to be in service within five months from the end of the Test Period
18		(which is less than twenty-four months from the rate case filing date).
19		
20	Q.	DOES SETTING RATES BASED ON A FUTURE TEST YEAR
21		GUARANTEE THAT PNM WILL EARN ITS AUTHORIZED RETURN?
22	A.	No. Rates set on a future test year make <i>possible</i> the opportunity for PNM to earn
23		its authorized rate of return, whereas greater regulatory lag <i>prevents</i> the Company

1		from having the opportunity to earn its authorized rate of return. Regardless of
2		the test period used, PNM must still prudently and efficiently manage its business
3		to earn its authorized return.
4		
5	Q.	WHAT ARE SOME OF THE COMMISSION-APPROVED ACTIONS
6		THAT HAVE HELPED PNM WITH ITS FINANCIAL HEALTH THAT
7		ARE REFLECTED IN PNM'S CURRENT AND PROPOSED RATES?
. 8	<b>A.</b>	The Commission took a significant positive step when it reinstated the FPPCAC
9		in 2008 and renewed it in 2010 and again in 2014 to provide for more timely recovery
10		of actual fuel and purchased power costs. The Commission's approval of the
11		Renewable Energy Rider has been another positive step, and PNM is seeking to
12		renew approval for the Renewable Energy Rider in this case. As noted by PNM
13		Witness Eden, investment analysts also positively view the utilization of future
14		test years in rate cases.
. 15		
16	Q.	WHY IS THE ASSESSMENT BY THE INVESTMENT COMMUNITY OF
17		NEW MEXICO'S REGULATORY ENVIRONMENT IMPORTANT?
18	A.	Credit rating agencies consider the regulatory environment in which a utility
19		operates to be a key factor in assessing credit worthiness. Even with the
20		constructive NMPRC orders in recent years, credit agencies continue to express
21		the view that New Mexico lacks key credit supportive regulatory characteristics
22		as discussed by PNM Witness Eden. As a result, it is important for PNM to have

. 1		strong financial metrics, which require adequate rates, and an opportunity to earn
2		a reasonable ROE.
3		
4	V	I. PNM'S PROPOSED TREATMENT OF COAL SUPPLY EXPENSES
5	Q.	PLEASE DESCRIBE POTENTIAL CHANGES IN SAN JUAN COAL
6		COSTS THAT COULD IMPACT FUEL COSTS FOR CUSTOMERS
7		<b>DURING 2016.</b>
8	A.	PNM has proposed certain changes in its existing generation resource portfolio
9		that would impact the number of units in operation at San Juan Generating Station
10		("SJGS" or "San Juan"), which are pending before the Commission in Case No.
11		13-00390-UT. Tied to these proposed changes is a new coal supply agreement for
12		SJGS that would go into effect January 1, 2016. The new coal contract would
13		result in substantial fuel savings for customers of approximately \$43 million
14		during 2016.
15		
16	Q.	HAS PNM ASSUMED THOSE SAVINGS WILL OCCUR DURING THE
17		TEST PERIOD WHEN RATES ARE IMPLEMENTED?
18	A.	No. The new coal contract will only go into effect if the Commission approves
19		the certificate of public convenience and necessity ("CCN") for the additional 132
20		MW of San Juan Unit 4 capacity being proposed in Case No. 13-00390-UT. PNM
21		does not expect a decision in this case until the fourth quarter of 2015. PNM
22		wanted to avoid any potential issues related to material changes as addressed in

1		17.1.3.19 NMAC in the event that the new coal contract did not become effective
2		if PNM had assumed the lower coal costs in this case. Therefore, PNM has
3		assumed that the existing coal prices for SJGS will be in place for purposes to
4		determining the Test Period fuel and purchased power costs, in order to
5		demonstrate the potential higher costs that would continue to be collected through
6		the FPPCAC.
7		
8	Q.	DOES PNM'S FILING PRESENT THE ALTERNATIVE TREATMENT
9		OF THE SJGS COAL SUPPLY EXPENSES IF PNM'S PROPOSED
10		RESOURCE PORTFOLIO IS APPROVED BY THE COMMISSION?
11	A.	Yes. Although PNM has assumed that the existing coal supply agreement for
12		SJGS will be in place based on the initial recommended decision for a CCN for
13		replacement capacity in pending Case No. 13-00390-UT, it has presented the
14		impact on the base fuel and FPPCAC rates if the Commission issues a final order
15		that grants a CCN for additional capacity in SJGS Unit 4, and the new coal supply
16		agreement is implemented beginning January 1, 2016. Both scenarios are
17		discussed by PNM Witness Taylor.
18		
19	Q.	IF PNM'S COAL SUPPLY EXPENSES DECREASE, HOW WILL THOSE
20		DECREASES BE FLOWED THROUGH TO CUSTOMERS?
21	A.	The savings associated with the new coal supply agreement will be automatically
22		flowed through to customers through the FPPCAC, regardless of the fuel costs
23		assumptions in this case. In fact, if the Commission grants the necessary

1	approvals in Case No. 13-00390-UT that allow the new agreement to be
2	implemented beginning January 1, 2016, customers could see these substantial
3	savings reflected in bills beginning with the March 2016 billing cycle.

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#### Q. WILL CUSTOMERS SEE OTHER CHANGES EXPECTED IN PNM'S

FPPCAC THAT ARE NOT COVERED IN THIS RATE GENERAL

#### PROCEEDING?

Yes. Consistent with the collection of an under recovery amount established in NMPRC Case No. 13-00187-UT, PNM expects that customers will receive a benefit from a lower FPPCAC factor beginning January 2016. PNM's FPPCAC factor currently is designed to collect the balance of that under recovery amount by December 31, 2015. As a result, customers will see a reduction of \$0.004285 in the system average factor, or a decline in the amount to be collected of approximately \$35 million. PNM Witness Aguirre provides an illustrative bill impact that compares average bills for July 2015 with July 2016 by customer class, which incorporates the proposed base rate impacts, the impact of the new coal supply, and the impact to the FPPCAC that results from the completion of a prior Commission-approved under collection of fuel and purchased power expenses for a previous period. The proposed bill impacts also reflect expected changes to the Renewable Energy Rider and the Energy Efficiency Rider.

1	Ų.	WHAT ARE THE EXPECTED OVERALL BILL IMPACTS FROM JULY		
2		1, 2015 TO JULY 1, 2016?		
.3	A.	As supported by PNM Witness Aguirre, the expected system bill impact, from		
4		base rate charges and other projected FPPCAC and rider charges from July 1,		
5		2015 to July 1, 2016 is 5.42%. This results in an average residential impact of		
6		7.91%.		
7				
8	VII.	ACQUISITION ADJUSTMENT AND REGULATORY ASSET REQUESTS		
9	Q.	IS PNM SEEKING TO RECOVER A NEW ACQUISITION		
10		ADJUSTMENT ASSOCIATED WITH LEASE ACQUISITIONS?		
11	A.	Yes. PNM is seeking to recover the acquisition cost of three Palo Verde Unit 2		
12		leases (totaling 64 MW) at fair market value upon expiration of the leases, as		
13		more fully described by PNM Witness Eden.		
14				
15	Q.	ARE ACQUISITION ADJUSTMENTS RECOVERABLE IN RATES?		
16	<b>A.</b>	Yes, they are. Generally, acquisition premiums are recoverable in New Mexico if		
17	·	the acquisition was at arm's-length and resulted in some benefit to customers.		
18		Specifically with regard to the Palo Verde Unit 2 leases, in Case No. 1995 the		
19		Commission granted PNM authority to exercise its options to renew all or any of		
20		the leases and to repurchase all or any portion of the facilities in accordance with		
21		the terms of leases at the fair market value of the facilities at the time of such		
22		renewal or repurchase (see Order issued November 27, 2985, at Paragraph C).		

In NMPRC Case No. 07-00077-UT, PNM's 2007 rate case, the Commission
allowed three acquisition premiums to be included in rates because PNM
demonstrated benefits to the customers from the acquisition. As demonstrated by
PNM Witness Eden, PNM has negotiated with the unaffiliated lessors to arrive at
an acquisition price consistent with recent sales of Palo Verde lease interests, a
price that is also consistent with a recent market analysis of the value of Palo
Verde ownership interest and with the lease purchase valuation approved by the
Commission in Case No. 08-00305-UT. Acquisition of the Palo Verde Unit 2
interests when the leases expire guarantees PNM customers that this capacity will
continue to be available to serve them. Palo Verde Unit 2 has been part of PNM's
reliable base load capacity for almost 30 years and is part of PNM's long-term
resource portfolio in PNM's Integrated Resource Plan; further, as more fully
discussed by PNM Witness Olson, Palo Verde remains a needed resource in
PNM's supply portfolio. PNM has demonstrated that the lease transactions
provide significant benefits to customers. Thus, the converted leasehold interests
should be included in rate base at the cost of acquisition.

Q. PLEASE SUMMARIZE THE AUTHORIZATIONS PNM IS
REQUESTING WITH RESPECT TO REGULATORY ASSETS AND
LIABILITIES IN THIS PROCEEDING.

A. PNM is requesting the following Commission approvals related to regulatory assets and liabilities: (1) to establish and to begin recovery of the Alvarado Square Lease regulatory asset; (2) to establish and to begin recovery of the Time of Use

("TOU") regulatory asset; (3) to establish and to begin recovery of the proposed
Rate Case Expenses regulatory asset; (4) to establish and begin recovery of the
amortization of the PVNGS DOE Settlement regulatory liability through PNM's
FPPCAC; (5) to establish a regulatory asset for costs incurred to implement the
requested Credit Card Program; (6) to establish a regulatory liability associated
with recovery of asset retirement obligations ("AROs") on a straight-line basis,
instead of using the accretion method as otherwise required under Generally
Accepted Accounting Principles ("GAAP"); (7) to establish a regulatory liability
associated with recovery of underground coal mine reclamation costs on a
straight-line basis, instead of recovery of booked accretion expense, as otherwise
required under GAAP; and (8) to establish and begin recovery of a regulatory
asset associated with impaired state Net Operating Loss carryforwards. In
addition, PNM seeks approval to begin recovery of a previously approved
regulatory asset/regulatory liability related to the decommissioning of the Las
Vegas Generating Station over a two-year period.
The proposed treatment of the regulatory assets and liabilities are discussed by
PNM Witnesses Monroy, Peters, Harland and myself.

#### VIII. KEY RATE DESIGN PRINCIPLES

2 O. PLEASE SUMMARIZE PNM'S MAJOR RAT	L DESIGN PROPOSAL	S.
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PNM is proposing the following: (1) the use of an embedded cost class allocation, in accordance with the 2010 Rate Case, as a starting point for establishing rates; (2) revisions to the monthly customer charge to collect a larger portion of customer-related costs; (3) a four-year pilot to remove the regulatory disincentives for energy efficiency programs, as required by the Efficient Use of Energy Act ("EUEA"); (4) changes to demand charges to recover a larger portion of demand-related costs; (5) implementation of a new economic development tariff; and (6) continuation of the Renewable Energy Rider. PNM Witnesses Chan and Aguirre address the specifics of PNM's rate design in their Direct Testimony, and PNM Witness Dr. Hansen supports the removal of regulatory disincentives resulting from energy efficiency through implementation of a pilot RBA.

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## Q. WHAT ARE THE PRINCIPAL CHALLENGES PNM FACES WITH REGARD TO REVENUE RECOVERY UNDER CURRENT RATES?

A. PNM faces several challenges in the recovery of revenues that result from its outdated rate design. As a starting point, PNM's current rates do not reflect the cost to serve its customers. In particular, as detailed by PNM Witness Chan, PNM's rates have not truly reflected its cost of service for some time. While PNM is making efforts to move toward more cost-based rates, in this case it is

important to balance this effort by capping the disproportionate rate increase that
would result for the residential and irrigation rate classes. To mitigate the rate
impact on the residential class, PNM is proposing that the majority of the other
rate classes contribute to overall revenue requirements through a uniform non-fuel
rate increase for those classes.
Another challenge is that Company is experiencing increased demands,
particularly from the residential class, in the face of declining usage. Given that
PNM's rates are designed to recover a significant portion of revenues through
variable energy charges, regardless of whether costs being recovered are fixed or
variable, declining sales adversely affects PNM's ability to recover its
costs. When declining sales are coupled with increased demands, PNM has been
required to continue investing in infrastructure to accommodate the growing peak
demand for its residential customers, while recovery of such investments under
volumetric rates has declined due to decreased usage.
Another challenge is that PNM's rates do not adequately reflect the dual peaking
nature of PNM's system (whereby the winter peak load is 82% percent of the
summer peak load).
Finally, PNM's rate design can be improved to provide additional opportunities
for customers, both in terms of price signals for individual customer usage
patterns, as well as economic development opportunities.

1	Q.	DOES PNM'S CURRENT ALLOCATION METHODOLOGY PROPERLY
2		ALLOCATE PNM'S REVENUE REQUIREMENTS AMONG
3		CUSTOMERS?
4	A.	No. PNM's current revenue requirement allocation is outdated and is a hybrid
5		approach that reflects an incomplete transition from the use of marginal costs to
6		greater use of embedded costs as the basis for allocating costs among customers.
7		PNM Witness Chan discusses PNM's transition to the use of embedded cost
8		principles to determine cost causation given that embedded cost of service studies
9		produce more stable results over time and why the application of "across-the-
10		board" changes in allocations in final rates has resulted in PNM rate design not
11		truly reflecting its cost of service.
12		
13	Q	HOW HAS PNM MODERATED THE POTENTIAL IMPACTS OF ITS
14		CLASS COST ALLOCATION THROUGH ITS RATE DESIGN
15		PROPOSALS?
16	A.	Because PNM's current rates do not accurately align cost causation with cost
17		recovery, either within or among rate classes, the first step was to develop cost
18		based revenue requirements by rate class. PNM then moderated the effects of its
19		cost allocation methodology by setting a 15.6% cap on the amount of non-fuel
20		increases allocated to any customer class. This moderated approach provides
21		movement toward customer classes bearing more equal responsibility for costs,
22		but recognizes that it would be inequitable to accomplish complete rehabilitation
23		of PNM's rate design structure through a single rate case proceeding.

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2 Q. HOW HAS THE CHANGING RELATIONSHIP BETWEEN DEMAND

AND ENERGY THAT PNM IS EXPERIENCING CONTRIBUTED TO

PNM'S REQUEST FOR NEW RATES?

Much of PNM's ongoing capital investment requirements are necessary to meet
an increasing peak demand. As demand goes up or stays steady but energy usage
stays flat or decreases, PNM must still make the necessary capital investments to
reliably serve load, which results in an increased cost of service. Because of the
dynamic relationship between increasing demand and declining energy sales,
PNM is less able to adequately recover costs through existing rates, which are
largely designed to recover fixed costs through volumetric energy rates.

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### Q. WHAT ARE SOME OF THE CONTRIBUTING FACTORS FOR THE RATE DESIGN IMBALANCES THAT PNM IS EXPERIENCING?

As mentioned, a significant issue PNM faces is the change in the relationship between system demand and energy sales. In the past, demand forecasts were developed by combining energy sales forecasts with a historical load factor analysis, as peak demand is a function of load factor and energy sales. The result was that changes in the demand forecast were attributable to changes in forecasted energy sales. However, PNM has been observing a trend where peak demand continues to grow as energy sales fall. In 2013, this disparity in the growth rates of demand and energy became more pronounced.

Another major contributing factor is the success of PNM's energy efficiency programs. Based on the independent evaluator's reports, PNM's energy efficiency programs provided 287 GWh of cumulative savings as of 2014. These cumulative savings number are projected to grow to 436 GWh through 2016. This amounts to an approximate revenue impact of \$21 million in 2015, and \$24.9 million in 2016. The effect on PNM's residential class is dramatic. Weather normalized residential use per customer ("UPC") was 592 kWh per month in 2014. Without the energy efficiency programs since PNM's 2010 Rate Case, PNM's residential UPC would have been 619 kWh per month.

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#### Q. ARE OTHER STATES FACING SIMILAR CHALLENGES?

These challenges are not unique. A number of states are exploring a variety of mechanisms to address the challenges and opportunities associated with attracting large amounts of capital to meet changing infrastructure needs in a time of economic uncertainty and declining load. As discussed by PNM Witness Hansen, commissions across the country have begun implementing rate design mechanisms that allow a utility to recover its fixed costs regardless of the amount of energy consumed. Rate adjustment clauses for operating expenses, plant additions, environmental requirements and changing economic conditions to recover costs are another means of addressing this problem. Commissions also increasingly rely on the use of partially or fully forecasted future test periods to reflect the expected operating conditions when new base rates will go into effect.

1	Q.	ARE DISINCENTIVES RELATING TO THE IMPLEMENTATION OF
2		ENERGY EFFICIENCY PROGRAMS ADEQUATELY ADDRESSED IN
3		PNM'S EXISTING RATES?
4	A.	No. The regulatory disincentives for energy efficiency, which Section 62-17-5 of
5		the EUEA requires to be removed, have not been addressed. As discussed by
6		PNM Witnesses Chan and Dr. Hansen, these disincentives have a significant
7		adverse impact on PNM's ability to recover its costs of providing utility service.
8		
9	Q.	HOW DOES PNM'S PROPOSED RBA SUPPORT THE STATE'S PUBLIC
10		POLICY TO PROMOTE ENERGY EFFICIENCY?
11	A.	PNM's proposed RBA, also referred to as "decoupling," is intended to help
12		remove regulatory disincentives that result from the implementation of energy
13		efficiency programs. The EUEA requires that utilities offer a broad range of
14		energy efficiency and load management programs, in recognition that customers
15		benefit from the availability of cost-effective load-side as well as supply-side
16		resources. The EUEA provides incentives to utilities by allowing them the
17		opportunity to earn a profit on cost-effective energy efficiency and load
18		management resource development that, with satisfactory performance, is more
19		financially attractive to the utility than supply-side resources. The Commission
20		reviews and approves EUEA programs and incentives in annual proceedings for
21		PNM, the most recent being Case No. 14-00310-UT. From 2008 through 2016,

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PNM is projected to spend approximately \$161 million implementing energy

1		efficiency programs, and is on track to achieve the EUEA targeted level of energy
2		savings.
3		
4		The EUEA also recognizes that regulatory disincentive or barriers for public
5		utilities result from energy efficiency and load management programs, and tasks
6		the Commission with ensuring that these disincentives are removed in a manner
7		that balances the public interest, consumers' interests and investors' interests
8		Current rate structures reward a utility for increasing its sales to recover costs and
9		punish a utility for decreasing sales through efficiency. In accordance with the
10		EUEA, the Commission has the responsibility to address this reward structure and
11		remove a utility's disincentives associated with decreasing sales through energy
12		efficiency programs.
13		
14	Q.	HOW DOES THE RBA REMOVE THE REGULATORY DISINCENTIVES
15		FOR PNM TO ACHIEVE ENERGY EFFICIENCY SAVINGS?
16	A.	The RBA, proposed to be implemented under a four-year pilot program, wil
17		establish a set amount of fixed costs per customer to be recovered each year from
18		residential and small power customers. If energy sales to these two rate classes
19		are higher in a given year than necessary to recover this total amount of fixed
20		costs allowed by the RBA, PNM will have over-recovered its fixed costs and will
21		refund the overage to customers in the following year. Conversely, if sales are
22		lower than necessary to adequately recover fixed costs from these classes, PNM
23		will have under-recovered its fixed costs and will collect the underage from each

1		of these classes over the course of the following year. PNM's proposal is more
2		fully described in the direct testimonies of PNM Witnesses Chan and Dr. Hansen.
3		
4	Q.	DOES IMPLEMENTATION OF THE RBA NEGATE THE COST-
5		EFFECTIVENESS OF ENERGY EFFICIENCY PROGRAMS?
6	A.	No, it does not. Under the EUEA, the cost-effectiveness of utility energy
7		efficiency programs is based upon a life-cycle analysis using the utility cost test,
8		which PNM must present in its annual filings. The majority of the benefits
9		attributable to energy efficiency are avoided fuel costs. However, the short-term
10		bill savings of participating customers also include avoided volumetric charges
11		and are considerably higher than avoided fuel costs. The utility bears the cost of
12		these excess savings in the form of unrecovered fixed costs that otherwise would
13		be collected through those volumetric sales. While PNM's proposed disincentive
14		removal mechanism will keep PNM whole for these incidental unrecovered fixed
15		costs, it will not affect the cost-effectiveness of PNM's energy efficiency
16		programs.
17		
18	Q.	WHAT ADDITIONAL POLICY CONSIDERATIONS ARE REFLECTED
19		IN PNM'S OTHER PROPOSED RATE DESIGN CHANGES?
20	A.	An important policy carried through PNM's revised rate design is to reduce
21		recovery of fixed costs through variable charges. PNM's pilot program to apply
22		the RBA to the residential and small power classes, discussed below, will mitigate
23		the adverse impact on cost recovery that results from the combination of declining

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energy sales and increasing peak demand. As detailed by PNM Witness Chan,
PNM's new rate design increases customer service charges to better reflect the
per-customer cost of providing customer-related services, and shifts the recovery
of the demand-related costs to PNM's demand, rather than incorporating these
costs them into variable charges.
Currently PNM recovers approximately 74% of its total system non-fuel fixed
costs through volumetric charges. This sends incorrect price signals to customers
and puts PNM's costs recovery for its existing system at risk. Therefore, PNM
proposes to increase its recovery of non-fuel fixed costs through customer and
demand charges. If PNM's proposals are approved, recovery of non-fuel fixed
costs through volumetric charges will decrease to 62%. While the gap will be
narrowing, there will remain a large proportion of fixed costs that are built into
the volumetric rate, especially for the residential and small power classes.
In addition, PNM is proposing TOU rates that better align with system operations
and demands, and is proposing demand and energy charges for its non-residential
customers that better reflects cost causation within their respective rate classes.

1	Q.	PLEASE SUMMARIZE THE KEY POINTS CONCERNING THE
2		COMPANY'S PROPOSED CHANGES IN DEMAND CHARGES AND
.3		CUSTOMER CHARGES.
4	A.	PNM has proposed modest modifications to its demand charges and customer
5	.•	charges that improve the recovery of non-variable costs based on the fully
6		allocated embedded class cost of service study for each rate class. While the
7	. •	proposed increases provide better cost recovery through demand charges and
8	• .	customer charges consistent with cost causation, they do not achieve full recovery
9		of the allocated fixed and non-variable costs as shown in the embedded cost
10		study. Consequently, some fixed and non-variable costs will continue to be
11		collected in energy charges. To the extent this contributes to the disincentive
12		associated with energy efficiency programs from those rate classes without a
13		demand charge, the RBA is intended to address this issue.
14		
15		Importantly, the increased demand charge sends the appropriate price signal to
16		customers to modify their behavior and consequently improve their load factors.
17		Further, they make rates more competitive for new high load factor customers,
18		helping to address New Mexico's existing economic conditions.
19		
20		The increased monthly customer charge is designed to recover the customer-
21		related costs that include meters, billing, meter reading, bill processing and
22		customer accounting. Providing for recovery of these customer-related costs
.23		through the customer charge sends a more accurate price signal to customers of

1		what it costs to have service available to them regardless of how much energy is
2		used. Under the Company's proposal, other fixed or non-variable costs would
3		remain subject to recovery through volumetric energy charges.
4		
5	Q.	ARE PNM'S RATE DESIGN PROPOSALS INCONSISTENT OR
6		DUPLICATIVE?
7	Α.	No, these proposals are complementary. The proposed rates are intended to make
8		progress toward more equitable rates that better recover demand and energy costs
9		from the responsible rate classes. As pointed out above, the proposed customer
10		and demand charges are designed to more accurately match cost recovery with
11		cost causation. Since there will remain a significant amount of fixed and non-
12		variable costs to be recovered through volumetric energy charges in those rate
13		classes without a demand charge, the RBA pilot will address removal of the
14		disincentive for energy efficiency represented by these remaining fixed and non-
15		variable costs.
16		
17	Q.	WHAT RATE PROPOSALS ADDRESS THE NEED TO MAINTAIN
18		COMPETITIVE RATES FOR ECONOMIC DEVELOPMENT
19		PURPOSES?
20	A.	PNM proposes to implement a new economic development rate that is intended to
21		promote economic development in its service territory, which continues to
22		struggle with a weak economy. PNM has seen a reduction in the number of Large
23		Power customers in the recent past. In PNM's 2010 Rate Case, PNM had 251

1		Large Power customers. By December of 2012, that number had dropped to 231.
2		It dropped further by November of 2013 to 229 and has continued to decline.
3		There were 221 large power customers as of June 2014 and 220 at the end of the
4		March 2015.
5		
6		Because properly developed economic development rates are usually part of
7		discussions to attract or large customers, PNM believes that it is appropriate and
8		beneficial to have a tariff that implements the new PUA provision for economic
9		development rates that went into effect after the recent 2015 legislative session.
10		As detailed in by PNM Witness Chan, the Company is proposing a new economic
11		development tariff that will encourage new industry to locate in New Mexico and
12		incentivize existing customers to further invest in their businesses in this State.
13		
14	Q.	WHAT OTHER PROPOSALS MAY HELP TO PROMOTE ECONOMIC
15	•	DEVELOPMENT?
16	A.	As described in more detail by PNM Witness Chan, PNM is proposing to add a
17		new tariff to provide service to a "Very Large" customer class to bridge the gap
18		between tariffs that require a minimum demand of 500 kW and tariffs that require
19		a minimum demand of 8,000 kW. There are a handful of existing customers who
20		would greatly benefit from this new tariff schedule and hopefully it will be an aid
21		in attracting new businesses to New Mexico, such as additional high load
22		manufacturing customers and data centers.

1	Q.	DO YOU BELIEVE THAT PNM'S RATES ARE AN IMPEDIMENT TO
2		ECONOMIC DEVELOPMENT IN NEW MEXICO?
3	A.	No, I do not. However, I do believe more rate options should be provided to
4		maintain and promote a healthy business environment. A 2014 report released by
5		the American Economic Development Institute ("2014 AEDI Report") showed a
6		deterioration of the factors used to determine the relative business climate in a
7		state of New Mexico. In the 2014 AEDI Report New Mexico was ranked in the
8		bottom 25 falling from a ranking in the top 25 in 2012. Economic Development
9		rates could be used to attract large customers to New Mexico.
10		
11	Q.	WILL THE PROPOSED ECONOMIC DEVELOPMENT RATE HELP TO
11 12	Q.	WILL THE PROPOSED ECONOMIC DEVELOPMENT RATE HELP TO PROMOTE BUSINESS OPPORTUNITIES IN NEW MEXICO?
	Q.	
12		PROMOTE BUSINESS OPPORTUNITIES IN NEW MEXICO?
12 13		PROMOTE BUSINESS OPPORTUNITIES IN NEW MEXICO?  Yes. It is important to have a variety of economic options available to promote a
12 13 14		PROMOTE BUSINESS OPPORTUNITIES IN NEW MEXICO?  Yes. It is important to have a variety of economic options available to promote a healthy business environment. In the 2014 AEDI Report New Mexico received a
12 13 14 15		PROMOTE BUSINESS OPPORTUNITIES IN NEW MEXICO?  Yes. It is important to have a variety of economic options available to promote a healthy business environment. In the 2014 AEDI Report New Mexico received a grade of C in 2014, down from its 2013 grade of B, for the cost of electricity on a
12 13 14 15 16		PROMOTE BUSINESS OPPORTUNITIES IN NEW MEXICO?  Yes. It is important to have a variety of economic options available to promote a healthy business environment. In the 2014 AEDI Report New Mexico received a grade of C in 2014, down from its 2013 grade of B, for the cost of electricity on a traditional grading scale. Economic development rates can be useful tools in

# IX. RENEWABLE ENERGY RIDER

1

2	Q.	WHY IS PNM ASKING THE COMMISSION TO CONTINUE THE
3		RENEWABLE ENERGY RIDER?
4	A.	In accordance with the Amended Stipulation approved in the 2010 Rate Case, the
5		Renewable Energy Rider is set to expire unless it is reauthorized. PNM is
6		proposing to continue the Renewable Energy Rider because it is a beneficial
7		mechanism for both customers and PNM to recover costs incurred to comply with
8		the Renewable Energy Act ("REA").
9		
10		Because PNM is required to seek re-authorization of the Renewable Energy Rider
11		in this general rate case, PNM Witness Monroy has shown the Test Period
12		revenue requirements for costs recovered under the Renewable Energy Rider.
13		However, PNM specifically requests Commission authorization in this proceeding
14		for continued use of the Renewable Energy Rider. If the request for re-
15		authorization is granted, the costs typically recovered through the Renewable
16		Energy Rider will be not be included in base rates and the cost of compliance with
17		the RPS will continue to be set in PNM's annual Renewable Energy Plan filings.
18		

1	Q.	WHAT ARE THE BENEFITS TO THE RECOVERY OF RENEWABLE
2		ENERGY COSTS THROUGH A RATE RIDER RATHER THAN IN BASE
3		RATES?
4	A.	As determined by the Commission in NMPRC Case No. 12-00007-UT, the
5		benefits of the Renewable Energy Rider include the avoidance of carrying charges
6		related to renewable energy costs. Because the REA requires full recovery of the
7		costs of compliance with the Renewable Portfolio Standard ("RPS"), in the
8		absence of a rider, those costs are booked as a regulatory asset with carrying
9		charges accumulating until recovery is authorized in a general rate case. The
10		Commission concluded that the carrying charges saved by the Renewable Energy
11		Rider would allow for more headroom under the Reasonable Cost Threshold
12		("RCT") to purchase more renewable energy. <sup>5</sup> The continued use of the
13		Renewable Energy Rider also prevents the pancaking of multiple years of RPS
14		compliance costs in customers' rates. Instead, customers would pay only the
15		actual cost of RPS compliance in any year. In addition, the Renewable Energy
16		Rider provides transparency of compliance costs to customers.
17		
18		Another benefit to the recovery of renewable energy costs through a rider
19		mechanism is that a significant portion of the costs recovered under the RPS is a
20		result of the revenue requirement on utility-owned solar facilities. These facilities
21		have a declining rate base balance, based on favorable tax depreciation, which

<sup>&</sup>lt;sup>5</sup> NMPRC Case No. 12-00007-UT, Final Order, pp. 6-7 (Aug. 14, 2012)

	allows for accelerated tax depreciation, as well as on-going book depreciation.
	PNM has made significant investments in solar facilities over the past few years
	that are being recovered through the Renewable Energy Rider. Based on current
	projections and the production of PNM's current facilities, PNM is not projecting
	adding significant new solar resources for RPS compliance over the next three to
	four years. That being the case, there is a high probability that collections under
	the Renewable Energy Rider will be declining. Inclusion of these balances in a
	rate rider ensures that customers receive the benefit of these declining revenue
	requirements each year, as the Renewable Energy Rider provides for a true-up to
	customers, to ensure that PNM only collects revenue that match up with the cost
	of the programs. Recovery through the Renewable Energy Rider will allow
	customers to benefit from the declining revenue requirement. Recovery of these
	costs through base rates would not afford this opportunity.
Q.	DOES THE CONTINUED USE OF A RIDER BETTER MATCH THE
	COSTS OF RPS COMPLIANCE WITH THE YEAR IN WHICH COSTS
	ARE INCURRED AND RPS REQUIREMENTS MUST BE MET?
<b>4.</b>	Yes. More timely recovery of RPS compliance costs provides for a better
	matching of costs and benefits because PNM would recover RPS compliance
	costs within the year in which they are incurred and within the timeframe that
	customers realize the fuel cost savings resulting from renewable expenditures.
	Matching of costs and benefits of utility investments is an important regulatory

1		objective such that the customers who pay the costs are the ones most likely to
2		receive the benefits associated with the costs.
3		
4	Q.	ARE THERE ALSO BENEFITS TO PNM FROM CONTINUATION OF
5		THE RENEWABLE RIDER?
6	. <b>A.</b>	Yes. Through the Renewable Energy Rider, PNM gets more timely cost recovery
7		of the specific costs associated with compliance with the RPS, something that is
8		looked on favorably by the investment community, as described in more detail
9		above.
10		
11	Q.	SHOULD THE COMMISSION BE CONCERNED WITH PIECEMEAL
12		RATEMAKING RESULTING FROM CONTINUED USE OF THE
13		RENEWABLE ENERGY RIDER?
14	<b>A.</b>	No. The design of the Renewable Energy Rider and the nature of the costs
15		proposed to be recovered through this Rider overcome the concerns typically
16		associated with piecemeal ratemaking. The primary concern associated with
17		piecemeal ratemaking is the potential for over-earning if the total revenue
18		requirement is not examined in conjunction with separate recovery of a single set
19		of costs. The Commission has applied an earnings test, which mitigates the
20		potential for over-earning; PNM proposes to continue the use of this earnings test.
21		

1	0.	PLEASE DESCRIBE THE EARNINGS TEST.
---	----	------------------------------------

2 Under the earnings test, if PNM's actual ROE in a calendar year exceeds fifty A. 3 basis points above its authorized ROE, PNM refunds to customers the earnings in 4 excess of the fifty basis points above the authorized ROE. In this proceeding, 5 PNM is proposing an ROE of 10.50%. Thus, if actual earnings were to exceed 6 11.00% in a calendar year beginning with 2016, PNM would refund to customers 7 the amount in excess of 11.00%. PNM will continue to apply the same earnings 8 test process, with a fifty basis point differential above the ROE that is allowed by 9 the Commission in establishing PNM's new rates.

The process for determining if any refunds are due would remain the same. PNM would make a pro forma filing based on actual accounting records for the previous calendar year. The cost of service would be consistent in form and information required by 17.3.510.12 NMAC. PNM would file the pro forma cost of service by April 1 of the following year.

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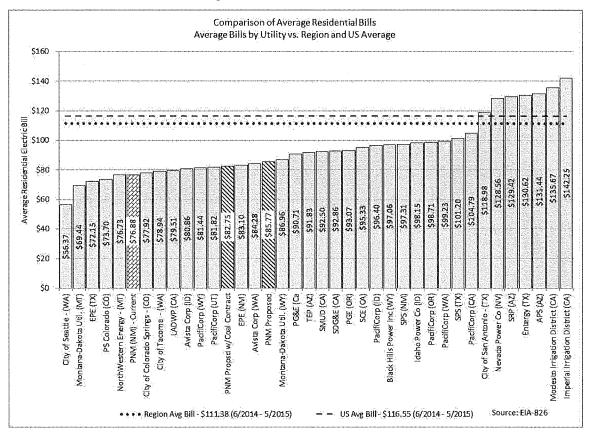
# Q. WHY IS A FIFTY BASIS POINT DIFFERENTIAL ABOVE THE ROE REASONABLE FOR PURPOSES OF THE EARNINGS TEST?

A. First, as determined by the Commission in NMPRC Case No. 12-00007-UT, absent PNM's agreement, none of the earnings would be subject to refund under the retroactive ratemaking prohibition. Second, the ROE can be expected to fluctuate from year to year for a variety of reasons. Third, the opportunity to earn increased returns provides a strong incentive to control costs. Fourth, the

1		potential for a small level of earnings above the authorized ROE should be
2		tolerated given that the earnings test is applied asymmetrically, i.e., customers are
3		eligible for refunds should the ROE plus the fifty basis point differential be
4		exceeded in a given year, but customers will not be charged should PNM's actual
5		ROE fall below the authorized level.
6 7	Q.	HOW IS THE RENEWABLE ENERGY RIDER DESIGNED?
8	A.	As proposed, the Renewable Energy Rider charge will continue to be assessed on
9		per kWh basis on all retail sales. The charges will be adjusted to account for the
10		avoided fuel benefits associated with the Large Customer cap. As required by the
11		Final Order in NMPRC Case No. 12-00007-UT, PNM Witness Aguirre discusses
12		why PNM is not proposing to use a functional allocation for the Renewable
13		Energy Rider's revenue requirements.
14		
15	Q.	DOES PNM PROPOSE TO INCLUDE ALL RPS COMPLIANCE COSTS
16		THROUGH THE RENEWABLE ENERGY RIDER?
17	A.	No. PNM proposes to continue to recover the costs associated with the New
18		Mexico Wind Energy Center purchased power agreement through the FPPCAC
19		rather than through the Renewable Energy Rider, as allowed in NMPRC Case No.
20		12-00007-UT. I should point out that the Stipulation approved in NMPRC Case
21		No. 14-00158-UT provides for a CCN for the construction and operation of 40
22		MW of solar photovoltaic facilities as a system resource rather than for RPS
23		compliance. Therefore, the costs of these facilities will not be recovered through

1		the Renewable Energy Rider, although Renewable Energy Credits ("RECs") may
2		be used to meet RPS and diversity requirements.
3		
4		X. BILL IMPACTS OF PROPOSED RATES
5	Q.	HOW DO PNM'S RESIDENTIAL CUSTOMER BILLS COMPARE WITH
6		THOSE OF OTHER UTILITIES?
7	A.	The average bill that our residential customers pay is significantly lower than
8		regional and national averages. Even after implementation of the proposed rates,
9		PNM will offer low, competitive rates for New Mexico business and residential
10		consumers. Figure GTO-1 below illustrates how PNM's residential bills after
11		implementation of the full amount of rate relief requested will compare with the
12		bills of other utilities for the timeframe June 2014-May 2015:

#### Figure GTO-1



PNM recognizes that New Mexico is a low-income state. Even with a low median income, PNM's bills after implementation of the full amount of rate relief requested still compare favorably with the 2014 bills of other utilities.

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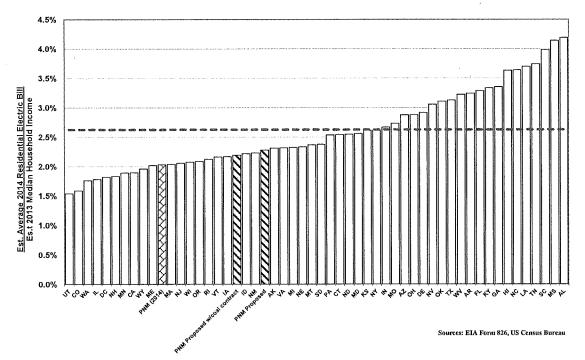
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Figure GTO-2 below compares state average residential electric bills divided by each state's median family income to depict the "affordability" of residential electric service. Figure GTO-2 shows that PNM residential customers pay less for electric service as a percentage of household income than in most other states, and

will continue to do so even if the full amount of the rate relief proposed by PNM is granted.

Figure GTO-2

Residential Electric Affordability Estimate by State for 2014 (Including PNM) US Average Indicated by Dashed Line



It should be noted that PNM's ranking on Table GTO-2 is conservative. The Table uses PNM's average bills after its rate request is fully implemented on July 1, 2016, but uses average bills from 2014 of other utilities. As many utilities have aging infrastructure that requires investment, the average bills of other utilities are more likely to increase from 2014 levels by the beginning of 2016. The national average for electric bills as a percentage of median household income shown on Table GTO-2 is above 2.5%. PNM's proposed rates for 2016 would have resulted in average electric bills that would represent about 2.1% of New Mexico median household income had they been in place in 2013.

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#### 1 Q. HAVE PNM'S RATES BEEN RELATIVELY STABLE OVER TIME?

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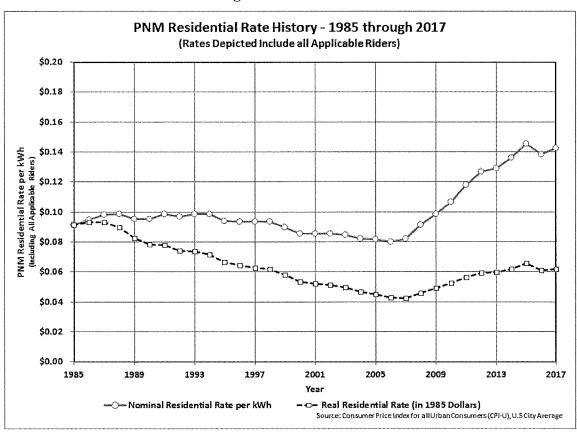
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A.

While PNM rates have been increasing since 2008, customers enjoyed a long period during which PNM rates either were stable or decreased. Table GTO-3 below shows the history for PNM's residential rates beginning in 1985 and assuming PNM's proposed rate increase in this case is granted. As can be seen, the "real residential rate" in 1985 dollars shows that residential rates through 2017 will actually be lower even with the proposed rate increase than they were in 1985, when adjusted for inflation.

Figure GTO-3



# 1 Q. WHAT IMPACTS WILL CUSTOMERS SEE IN THEIR AVERAGE

#### BILLS AS A RESULT OF THIS CASE AND OTHER RATE CHANGES

#### THAT PNM WILL BE IMPLEMENTING?

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A.

As a result of PNM's proposed base rate changes, customers will see non-fuel rate class increases that range from 3.41% to 15.6% after banding. PNM Witness Aguirre summarizes the bill impact for each of PNM's rate classes. However, as I discuss above, prior to the implementation of new base rates that may result from this case, customers will experience mitigating impacts on their bills from two occurrences. First, PNM will complete the Commission-approved recovery of under-recovered fuel and purchased power expenses in the FPPCAC Balancing Account at the end of 2015, as discussed earlier in my testimony. This reduces the bill impact to 9.85%. Second, if the Commission approves PNM's pending CCN for 132 MW of replacement capacity in SJGS Unit 4, a new coal supply contract will go into effect beginning January 1, 2016, as further described by PNM witness Taylor. The reduction in fuel expenses would be passed through to customers through the FPPCAC prior to the effective date of the proposed base rate changes, which in combination with changes to other applicable riders like Energy Efficiency and the Renewable Energy Rider results in a total bill impact for customers of 5.42%. These are real savings that should be recognized in assessing the overall impacts to customers' bills that will occur in 2016.

#### XI. CREDIT CARD PAYMENT PROGRAM

# 2 Q. PLEASE DESCRIBE PNM'S PROPOSAL TO IMPLEMENT FREE RECURRING CREDIT CARD PAYMENTS FOR CUSTOMERS.

PNM is proposing to modify its credit card payment program such that customers who sign up for automatic, recurring payments will no longer be charged a \$2.95 transaction fee when using a credit card to pay their PNM bill. All customers will be eligible to sign up for free, automatic, recurring payments. PNM is requesting that the Commission establish a regulatory asset for fees incurred in this customer service program. PNM is not seeking immediate recovery of any costs associated with this program in this proceeding, but will include the item in its cost of service going forward. PNM Witness Monroy also addresses the creation of the proposed regulatory asset.

A.

A.

#### Q. WHICH PNM CUSTOMERS CURRENTLY PAY BY CREDIT CARDS?

Generally, residential customers of all income levels use credit cards to pay their electric bill. For the twelve months ended March 31, 2015, 7.9% of PNM customer payments were made using either credit or debit cards. Industry wide, approximately 8% of utility customer payments were made using a credit card in 2012. Over the twelve months ended March 31, 2015, 9% of those credit card payments were made by PNM customers who identified themselves as low income through the Low Income Heating Energy Assistance Program. Customers currently pay a transaction fee of \$2.95 for each payment made by credit card to

PNM. PNM proposes that, beginning in July 2016, customers who sign up for automatic and recurring payments will not have to pay a transaction fee for using a credit card. This will remove some of the financial burden to customers paying with a credit card while providing customers with a convenient option for paying their bills.

A.

# Q. WHY IS PNM NOT MAKING NON-RECURRING CREDIT CARD PAYMENT FEES FREE TO CUSTOMERS?

PNM is able to obtain a lower transaction fee from credit card vendors for customers who participate in automatic, recurring payment programs than for customers who make one-time payments. Vendors are expected to offer PNM a transaction fee of \$1.50 for recurring customer credit card payments versus the original transaction fee of \$2.95 per payment. Vendors have offered a discounted price for recurring credit card payments because the volume of payments should be relatively consistent and predictable each month, leading to lower administrative and processing costs for the vendors. Therefore, absorbing only recurring credit card transactions will be considerably less expensive than absorbing all customer credit card payments.

PNM will continue to offer one-time credit card payments as an option for customers, but customers using this option will continue to pay a \$2.95 transaction fee directly to the vendor.

#### 1 Q. WHAT ARE THE COSTS ASSOCIATED WITH THE PROGRAM?

PNM anticipates that offering free credit card payments to customers who sign up for automatic, recurring payments will cost between \$360,000 and \$630,000 annually, based on an anticipated participation level of between 4.0% and 7.0% of customers. This estimate is based on a similar program that PNM had in place

prior to 2012, as well as input from external payment processing services.

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#### Q. HOW IS PNM PROPOSING TO ACCOUNT FOR THE CREDIT CARD

FEE EXPENSE TO BE CHARGED BY THE CREDIT CARD

#### **COMPANIES?**

Because PNM is proposing to implement this program in July 2016, or upon implementation of rates from this proceeding, PNM cannot predict the rate and timing of customers' participation in this new program, and has not estimated the annual amount of fees it expects to incur for this program. As described by PNM Witness Monroy, PNM is instead requesting that the Commission authorize PNM to establish a regulatory asset for the fees incurred for this customer service program. PNM would defer for future recovery all expenses incurred related to the free automatic/recurring credit card fee program upon implementation of the program through the effective date of new rates set in PNM's next rate case after this case.

#### XII. COMPLIANCE WITH COMMISSION ORDERS AND RULES

2	Q.	<b>ASIDE</b>	FROM	TRADITIONAL	RATEMAKING	ISSUES,	ARE	THERE
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#### SPECIFIC ISSUES PNM IS REQUIRED TO ADDRESS IN THIS CASE BY

#### PREVIOUS COMMISSION ORDERS AND STIPULATIONS?

Yes. PNM Witnesses Chan, Aguirre and Dr. Hansen describe the rate design related matters required to be addressed in this case in accordance with the Amended Stipulation approved by the Commission in the 2010 Rate Case. I have addressed the requirement for PNM to seek approval for continued use of the Renewable Energy Rider in this case. In NMPRC Case No. 12-00007-UT, the Commission required PNM to address whether all RPS compliance costs should be recovered through the Renewable Energy Rider and whether a functional allocation of costs should be used for this Rider. I have addressed the issue of whether all RPS compliance costs should be recovered through the Renewable Energy Rider earlier in my testimony and PNM Witness Aguirre evaluates the use of a functional allocation. Also, the Commission's Final Order in NMPRC Case No. 11-00435-UT ("Payment Center Order") requires PNM to address the use of payment centers in this case. My testimony will address this payment center issue below. PNM also is required to propose the ratemaking treatment and allocation of revenues from the anticipated receipt of revenues related to the chemical pretreatment of coal at SJGS, pursuant to the Final Order Adopting Certification of Stipulation in NMPRC Case No. 13-00187-UT, which I discuss below.

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1	Q.	PLEASE EXPLAIN HOW PNM IS COMPLYING WITH THE
2		HISTORICAL REQUIREMENT IN THE FTY RULE?
3	<b>A.</b>	The FTY Rule requires PNM to provide certain historical financial information
4		prepared in the normal course of business for a three year period. PNM is
5		providing its Rule 510 compliance filings for yearend 2014, 2013 and 2012 as
6		PNM Exhibit GTO – 2. Additionally PNM would like to make the Commission
7		and others aware that past SEC filings such as 10-K or 10-Q are publically
8		available on the PNMR website (http://www.pnmresources.com) and are available
9		for download at any time.
10		
11	Q.	PLEASE DESCRIBE THE MANNER IN WHICH PNM WAS REQUIRED
12		TO OPERATE THE PAYMENT CENTERS PURSUANT TO THE
13		PAYMENT CENTER ORDER.
14	A.	The Payment Center Order required PNM to keep the payment centers open and
15		to operate each of the payment centers at least two-days per week.
16		
17	Q.	DOES PNM HAVE A RECOMMENDATION FOR THE FUTURE
18		OPERATION OF THE PAYMENT CENTERS?
19	A.	Yes. After considering a variety of options and factors, PNM recommends that it
20		should continue to operate each of the payment centers on the current operating
21		schedule, which is consistent with the Payment Center Order.
2.2.		

WHY IS PNM RECOMMENDING NO CHANGE TO THE CURRENT

1

Q.

2		OPERATING SCHEDULE?
3	A.	Although the payment center statistics show that many customers have made the
4		transition to alternative payment methods to pay their electric bills, the number of
5		customers using the payment centers stabilized after the initial decline in use in
6		response to the twice a week schedule. PNM has seen an over 64% decrease in the
7		number of payments processed in its payment centers statewide since 2011. In
8		2011 an average of 43,432 payments were processed each month. In late 2011
9		PNM announced its intention to close the payment centers. In 2012 the average
10		monthly payments processed in payment centers decreased to 29,113. In
11		accordance with the Payment Center Order, PNM changed its operating schedule
12		to two-days per week in each of the payment centers in September 2012. From
13		2013 to 2014 the average monthly payments continued to decrease from 17,676 to
14		15,400. Through March 2015, the average number of payments processed
15		monthly has remained relatively constant, at 15,431.
16		
17	Q.	PLEASE PROVIDE DATA RELATED TO THE METHOD OF PAYMENT
18		THAT PNM CUSTOMERS ARE USING AS A RESULT OF
19		IMPLEMENTATION OF THE TWO-DAY OPERATING SCHEDULE.
20	A.	As a result of implementing a two-day operating schedule, many customers have
21		migrated to alternate payment methods as shown in Table GTO-1:

#### **Table GTO-1**

Type of Payment	Number of Payments 2011	Number of Payments Apr 2014 - Mar 2015	Percentage Increase
Electronic Payments			
Automatic Payment	572,743	846,552	48%
Online	808,026	1,128,628	40%
Other (i.e., bank bill pay service)	1,028,204	1,108,398	8%
In Person Payments			
Western Union			
Walk-in Payments	219,855	284,496	29%

#### 1 Q. PLEASE PROVIDE AN OVERVIEW OF THE PAYMENT OPTIONS

- 2 THAT PNM CURRENTLY OFFERS ITS CUSTOMERS.
- 3 A. PNM offers the following payment options to its customers:
- Electronic
- 5 On-line (Electronic check, Credit, Debit or ATM card)
- 6 o Bank Bill Pay Service
- 7 o Phone (Electronic check, Credit, Debit, or ATM card)
- 8 o Automatic Payment (Bank Draft)
- 9 Mail
- Walk-in
- 11 o 63 Western Union locations
- o Eight (8) PNM payment centers
  - Drop off at Wells Fargo Bank
  - o Over 49 Wells Fargo branches

# 1 Q. PLEASE DESCRIBE OTHER OPTIONS PNM CONSIDERED FOR THE

**PAYMENT CENTERS.** 

A. In addition to the option of maintaining the existing two-day payment center operations for the foreseeable future, PNM also considered a wide range of other options. These options included: (1) full closure of all payment centers; (2) closure of certain payment centers where overall volume is very low; and (3) expanding the days of operation for some or all of the payment centers. Given the trend toward electronic payments among customers, especially with the wide adoption of the internet and increased popularity of mobile devices, PNM believes that it should continue to maintain the current two-day operations at each of its eight payment centers for the foreseeable future. However, PNM will continue to assess future customer payment trends.

# Q. PLEASE EXPLAIN THE ISSUE REGARDING CHEMICAL PRETREATMENT OF SAN JUAN COAL.

A. The federal government provides tax incentives to entities that are able to reduce NOx emissions by chemically treating coal prior to combustion. In response to these incentives, several entities have developed proprietary processes for coal pre-treatment that meet IRS requirements. The entities seek opportunities at coal burning facilities to deploy their equipment and processes to take advantage of the tax incentives. On behalf of the San Juan owners, PNM entered into a License and Access Agreement with San Juan Fuels, LLC ("SJF") under which SJF was permitted to install a coal pre-treatment facility at San Juan. In return SJF will

pay a licensing and access fee based on the tonnage of coal treated, of which PNM's retail share would be about \$5.6 million per year. The pre-treatment is expected to reduce NOx emissions by approximately 21%, mercury by more than 50%, and SO<sub>2</sub> by at least 5.1%. In the Stipulation approved in NMPRC Case No. 13-00178-UT ("FPPCAC Stipulation"), PNM was allowed to retain 100% of the revenues from the SJF contract through the effective date of the rates approved in this case. PNM also agreed to include in this case a proposal for the ratemaking treatment of the revenues going forward.

A.

# Q. WHAT IS PNM PROPOSING AS THE RATEMAKING TREATMENT GOING FORWARD?

First, I must emphasize that PNM did not begin receiving revenues under the contract began much later than expected. PNM's ability to retain revenues from the contract was an important consideration in its agreement to write off \$10.5 million in fuel costs as part of the FPPCAC Stipulation. Therefore, PNM proposes that it be allowed to continue to retain 100% of the revenues from the contract through December 31, 2016. Beginning January 1, 2017, PNM will credit 50% of the revenues received from the contract against fuel handling costs through the FPPCAC.

1	Q.	ARE THERE ANY OTHER ADJUSTMENTS TO PNM'S COST OF SERVICE
2		THAT HAVE BEEN INCLUDED AS A RESULT OF INFORMATION IN
3		OTHER COMMISSION PROCEEDINGS?
4	A.	As a result of public comments filed in Case No. 15-00134-UT, the Jicarilla
5		Nation has raised uncertainty for PNM with regard to the potential loss of that
6		wholesale load during the Test Period, if the Nation can permissibly exercise an
7		early termination provision contained in the wholesale contract. Due to this
8		uncertainty, PNM adjusted its allocation of costs between its wholesale and retail
9		customers and has accounted for these wholesale sales in its FPPCAC, as further
10		discussed by PNM Witness Monroy.
11		
12		XIII. CONCLUSION
13	Q.	DOES THE COST OF SERVICE REFLECT THE TERMS OF OTHER
14		STIPULATIONS APPROVED BY THE COMMISSION?
15	A.	Yes, as demonstrated in my testimony above and the testimonies of PNM's other
16		witnesses.
17		
18	Q.	PLEASE SUMMARIZE THE APPROVALS THAT PNM IS REQUESTING
19		FROM THE COMMISSION IN THIS CASE.
20	A.	PNM is requesting Commission approval of a revenue requirement of
21		\$981,455,795, together with the approval of the rate schedules contained in
22		Advice Notice 513. PNM is seeking a non-fuel base revenue increase of

1	approximately \$123,498,612 and authorization to collect base revenues of \$763,800,031
2	through an updated rate design. In accordance with the PUA, Section 62-8-7, PNM
3	seeks to implement its new rates as soon possible, but no later than nine months from the
4	date of suspension by the Commission of the proposed rate schedules.
5	
6	In addition to approval of the requested increase in revenue requirements and the
7	related rate schedules contained in Advice Notice 513, PNM also requests:
8	• approval of the continued use of PNM's existing renewable energy rider;
9	• confirmation that PNM's annuitization of the pension benefits of PNM's
10	former gas utility operations will result in eliminating the need to allocate
11	pension expense between electric and gas in future rate cases because
12	100% of the remaining pension expense will be attributable to PNM's
13	electric operations;
14	approval to establish certain new regulatory assets and liabilities and begin
15	recovery of previously established regulatory assets and liabilities;
16	• approval to establish a regulatory asset and liability treatment regarding
17	recovery of certain costs over a straight-line basis compared to a present-
18	value accretion basis as required by GAAP;
19	• inclusion of coal and nuclear fuel handling expenses and the purchase of
20	spinning reserves in base fuel expense rather than non-base fuel expense;
21	• approval of ratemaking treatment for the revenues associated with
22	chemical pretreatment of the coal for SJGS;

1		• approval of comprehensive rate design modifications that rely on an
2		embedded class cost of service study to allocate the revenue requirement
3		among rate classes, subject to mitigation of disproportionate impacts and
4		maintenance of competitive rates for at-risk customers.
5		• approval of rate design changes that better align cost causation with cost
6		recovery by seeking recovery of all customer-related costs through
7		monthly customer charges for all but one rate class and by requesting
8		recovery of demand-related costs through demand charges;
9		• approval of the RBA, PNM's proposed four-year pilot decoupling
10		mechanism that will remove regulatory disincentives for energy efficiency
11		programs as required by Section 62-17-5F of the PUA; and
12		• approval of an economic development tariff to encourage new industry to
13		locate in New Mexico and incentivize existing customers to further invest
14		in their business in this State.
15		
16	Q.	DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?
17	A.	Yes.

GCG#520399

Resume of Gerard T. Ortiz

# PNM Exhibit GTO-1

Is contained in the following 6 pages.

# PNM EXHIBIT GTO-1 PAGE 1 OF 6

1	·	GERARD T. ORTIZ EXPERIE	NCE AND QUALIFIC	ATIONS
2				
3	Name:	Gerard T. Ortiz		
4				
5	Address:	PNM Resources Inc.		
6		414 Silver Ave. SW		
7		Albuquerque, NM 87102		
8				
9	Position:			
10	D C : 1F		3.6 : 110.60	
11	Professional E	Engineer Registration: State of Ne	w Mexico - #9687	
12	T.1	D.C. ElectricalE NI	M ' C/ / TT '	1001
13	Education:	B.S., Electrical Engineering, Ne		• •
14		M.B.A., Finance Concentration,	University of New	Mexico, 1988
15 16	Employments	Employed by Public Service Co	mnany of Navy May	ion sinon 1001
17	Employment.	Positions held within the Compa		ico since 1961.
18		1 ostuons neid within the Compa	my merude.	
19		Executive Director, New Mexico	o Retail Regulatory	Services
20		Director, Regulatory Policy and		Bei vices
21		Director, Market Services	Case Wanagement	
22		Director, Business Resource Pla	nning	
23		Marketing Manager, Healthcare	_	egment
24		Engineering Supervisor		8
25		Distribution Engineer		
26		S		
27	Testimony Fil	ed:		
28	-		Regulatory	Docket
29	Proceeding		Body	Number
30				
31	In the Matter	of the City of Albuquerque	NMPUC	2782
32		etail Pilot Load Aggregation		
33	Program and l	ts Request for Related		
34				
35		of PNM's transition plan	NMPRC	3137
36		e Electric Utility Industry		
37	_	Act of 1999 – Part II		
38	Testimony in	Support of Merchant Plant		
39	Y .1 X	0.1	) II	0.001.01.777
40		of the application of PNM	NMPRC	03-00101-UT
41		of Voluntary Renewable		
42	Energy Rider			
43				
44				

# PNM EXHIBIT GTO-1 PAGE 2 OF 6

1 2	Proceeding	Regulatory Body	Docket Number
3 4 5 6 7	In the Matter of the application of PNM For Approval of Rio Rancho 2003 Underground Projects Rider Pursuant to Advice Notice No. 299	NMPRC	03-00352-UT
8 9 10 11 12 13	In the Matter of the application of PNM For Approval of Gas Energy Efficiency Programs and Program Cost Rider Pursuant To the New Mexico Public Utility and Efficient Use of Energy Acts	NMPRC	05-00261-UT
14 15 16 17 18	In the Matter of the application of PNM For a Certificate of Public Convenience And Necessity for the Afton Generation Station	NMPRC	05-00275-UT
20 21 22 23 24	In the Matter of the application of PNM For Approval of Rio Rancho 2005 Underground Projects Rider Pursuant to Advice Notice No. 319	NMPRC	05-00418-UT
25 26 27 28 29	In the Matter of Staff's Petition for the Docketing of a Case to Address Issues Arising from PNM's Fiber Optic Network Pilot Program	NMPRC	05-00443-UT
30 31 32 33 34 35	In the Matter of the application of PNM For Approval of Rio Rancho Unser Boulevard Road Widening Project Underground Rider Pursuant to Advice Notice No. 323	NMPRC	06-00095-UT
36 37 38 39 40	In the Matter of the application of PNM For Approval of Rio Rancho 2006 Underground Project Rider Pursuant to Advice Notice No. 326	NMPRC	06-00302-UT
41 42 43 44 45	In the Matter of the application of PNM For Approval of the ML Tap Underground Project Rider Pursuant to Advice Notice No. 328	NMPRC	06-00354-UT

# PNM EXHIBIT GTO-1 PAGE 3 OF 6

1 2	Proceeding	Regulatory Body	Docket Number
3 4 5 6 7 8 9	In the Matter of the application of PNM For Approval of Electric Energy Efficiency Programs and Load Management Programs Program Cost Tariff Riders Pursuant to the New Mexico Public Utility and Efficient Use of Energy Acts	NMPRC	07-00053-UT
10 11 12 13 14 15	In the Matter of the Investigation of the Continuation of PNM's Gas Energy Efficiency Programs and Program Cost Tariff Rider	NMPRC	07-00151-UT
16 17 18 19 20	In the Matter of the application of PNM For Approval of the City of Santa Fe 2007 Underground Projects Rider Pursuant to Advice Notice No. 335	NMPRC	07-00170-UT
21 22 23 24 25	In the Matter of the application of PNM For Approval of the Santa Fe County 2007 Underground Projects Rider Pursuant to Advice Notice No. 339	NMPRC	07-00373-UT
26 27 28 29 30	In the Matter of the application of PNM For Approval of the City of Albuquerque Unser 12 2007 Underground Project Rider Pursuant to Advice Notice No. 344	NMPRC	07-00463-UT
31 32 33 34 35	In the Matter of the application of PNM For Approval of the City of Rio Rancho 2008 Underground Projects Rider Pursuant to Advice Notice No. 346	NMPRC	08-00100-UT
36 37 38 39 40	Inquiry into Charges to Customers Of Public Service Company of New Mexico's Voluntary Renewable Energy Program Under Rider 11 and the Emergency Fuel Adjustment Clause	NMPRC	08-00229-UT
41 42 43 44 45 46	In the Matter of the application of PNM For Approval of the County of Santa Fe 2009 Underground Projects Rider Pursuant to Advice Notice No. 367	NMPRC	09-00056-UT

### PNM EXHIBIT GTO-1 PAGE 4 OF 6

1 2	Proceeding	Regulatory Body	Docket Number
3			
4 5	In the Matter of the application of PNM For Approval of the City of Rio Rancho 2009	NMPRC	09-00091-UT
6	Underground Projects Rider Pursuant to Advice		
7	Notice No. 369		
8			
9	In the Matter of the Application of Public	NMPRC	09-00321 <b>-</b> UT
10	Service Company of New Mexico		
11	For Approval of a Plan to		
12	Manage Fuel and Purchased Power Costs		
13	By Entering into Certain Forward Market		
14	Transactions		
15			•
16	In the Matter of the Application of Public	NMPRC	10-00018-UT
17	Service Company of New Mexico		
18	For Approval of a New Voluntary		
19	Renewable Energy Program to Replace		
20	The Company's Existing Sky Blue		
21	Program and for Approval to Terminate		
22	The Sky Blue Program		
23			
24	In the Matter of an Investigation by the	NMPRC	10-00042-PL
25	Pipeline Safety Bureau of the New Mexico		
26	Public Regulation Commission Concerning		
27	A Complaint Filed by the International		
28	Brotherhood of Electrical Workers		
29			
30	In the Matter of the Application of Public	NMPRC	10-00073-UT
31	Service Company of New Mexico For		
32	Approval of the City of Rio Rancho 2010		
33	Underground Projects Rider Pursuant to Advice		
34	Notice No. 388		
35			
36	In the Matter of the Application of Public	NMPRC	10-00100-UT
37	Service Company of New Mexico For		
38	Approval of the City of Albuquerque 2010		
39	Underground Projects Rider Pursuant to Advice		
40	Notice No. 391		
41			

### PNM EXHIBIT GTO-1 PAGE 5 OF 6

1 2	Proceeding	Regulatory Body	Docket Number
3			
4	In the Matter of the Application of Public	NMPRC	10-00280-UT
5	Service Company of New Mexico For		
6	Approval of 2010 Electric Energy Efficiency		
7	And Load Management Programs and		
8	Revisions to Program Cost Tariff Riders		
9	Pursuant to the New Mexico Public		
10	Utility and Efficient Use of Energy Act		
11	Y d New Col A 12 C CD 12	ND MDD C	10 00000 TITE
12	In the Matter of the Application of Public	NMPRC	10-00286-UT
13	Service Company of New Mexico for		
14	Approval of the County of Santa Fe		
15 16	Underground Project Rider Pursuant to Advice Notice No. 401		
17	Notice No. 401		
18	In the Motter of the Proposed Davisions to	EIB	ΕΪΡ Δ1/ΡΥ
19	In the Matter of the Proposed Revisions to The State Implementation Plan for	EID	EIB-01(R)
20	Regional Haze		
21	Regional Haze		
22	In the Matter of the Public Service	NMPRC	11-00265 <b>-</b> UT
23	Company of New Mexico's	TVIVII RC	11-00203-01
24	Renewable Energy Portfolio		
25	Procurement Plan for 2012		
26	Trocurement Flam for 2012		
27	In the Matter of the Application	NMPRC	12-00007-UT
28	Of Public Service Company of New Mexico	1,1112,110	12 0000, 01
29	For Approval of Renewable Energy		
30	Rider No. 36 Pursuant to Advice		
31	Notice No. 439 and for Variances		
32	From Certain Filing Requirements		
33	•		
34	In the Matter of Public Service	NMPRC	12-00131-UT
35	Company of New Mexico's		
36	Renewable Energy Portfolio		
37	Procurement Plan for 2013		
38			
39	In the Matter of Public Service	NMPRC	13-00175-UT
40	Company of New Mexico's Application		
41	For a Certificate of Public Convenience		
42	And Necessity and Related Approvals		
43	For the La Luz Energy Center		
44			

### PNM EXHIBIT GTO-1 PAGE 6 OF 6

1 2	Proceeding	Regulatory Body	Docket Number
3 4 5 6 7 8	In the Matter of Public Service Company Of New Mexico's Renewable Energy Portfolio Procurement Plan for 2014 and Proposed 2014 Rider Rate under Rate Rider No. 36	NMPRC	13-00183-UT
8 9 10 11 12 13	In the Matter of the Application Of Public Service Company of New Mexico For Continued Use of Fuel and Purchased Power Cost Adjustment Clause	NMPRC	13-00187-UT
14 15 16 17 18 19 20 21 22	In the Matter of the Application of Public Service Company of New Mexico for Approval To Abandon San Juan Generating Station Units 2 and 3, Issuance of Certificates of Public Convenience and Necessity for Replacement Power Resources, Issuance of Accounting Orders And Determination of Related Ratemaking Principles and Treatment	NMPRC t	13-00390-UT
23 24 25 26 27	In the Matter of Public Service Company Of New Mexico's Petition for Declaratory Order Regarding the Applicability of Rate 3C To Service Provided to Valencia Power, LLC	NMPRC	14-00102-UT
28 29 30 31 32	In the Matter of Public Service Company Of New Mexico's Renewable Energy Portfolio Procurement Plan for 2015 and Proposed 2015 Rider Rate under Rate Rider No. 36	NMPRC	14-00158-UT
33 34 35 36 37 38 39	In the Matter of the Application of Public Service Company of New Mexico for Approval of Electric Energy Efficiency Programs and Program Cost Tariff Rider Pursuant to the New Mexico Public Utility And Efficient Use of Energy Acts	NMPRC	14-00310-UT
40 41 42 43 44	In the Matter of the Application of Public Service Company of New Mexico for Revision of its Retail Electric Rates Pursuant To Advice Notice 507	NMPRC	14-00332-UT

PNM Rule 510 Compliance Filings 2012, 2013 and 2014

### PNM Exhibit GTO-2

Is contained in the following 9 pages.

STATEMENT OF EARNINGS & EXPENSES (In Thousands)

NMPRC Ruk	NMPRC Rule 17,3.510.12	Total Electric	Adjustments	Adjusted Total Electric	New Mexico Jurisdiction	New Mexico Jurisdication NMPRC Case No.
No.	Description	Yr. Ended 12/31/2012	Yr. Ended 12/31/2012	Yr. Ended 12/31/2012	Yr. Ended 12/31/2012	10-00086-UT
Revenue:						
B. (1)(a)	Total Electric Revenues	1,092,264	A (8,798)	1,083,456	947,625	914,694
B. (1)(b)	Net Earnings	91,552		91,552	766,06	
B. (1)(c)	Equity Return on Equity			1,284,408	948,739 9.52%	10.00%
Plant-in-Service:	vice:					
B. (1)(f)	Generation Plant-in-Service	2,070,314		2,070,314	1,756,375	1,577,533
B. (1)(g)	Transmission Plant-in-Service	609,134		609,134	344,467	286,411
B. (1)(h)	Distribution Plant-in-Service	1,172,397		1,172,397	1,172,397	1,074,492
Operation & B. (1)(i)	Operation & Mainteneance Expense: 8. (1)(i)					
	Fuel	266,173		261,005	227,481	284,749
	Nuclear Production O&M	102,988		102,988	80,805	83,331
	Non-Nuclear Production O&M	81,543		81,543	75,983	767,07
	Purchased Power Expense	92,228		92,228	87,584	45,759
	Other O&M Expenses	229,539	2,826	232,365	11951	160,271
	Transmission O&M Expenses	37,122	2,120 B	39,243	24,087	26,295
	Distribution O&M Expenses	24,266		24,266	24,266	25,928
	Customer Service, Accounts & Informational Expense	15,713		15,713	15,713	14,270
	Sales Expense	5,764		5,764	5,351	4,928
	Admin. and General O&M Expenses	146,674	706 <sup>c</sup>	147,380	89,695	058'88
	Total Operation & Maintenance Expense					
Deferred Tax Reserves:	x Reserves:					
B. (1)(j)	Total Accumulated Deferred Income Tax	577,328	78,014 <sup>D</sup>	655,343	542,863	345,445
Peak Demand:	;pi					
B. (1)(k)	Peak Demand Data excluding Phelps-Dodge	1,948		1,948	1,714	
Net Energy	yet Energy Sales (KWh):					
B. (1)(l)	Total kWh Sales	10,113,366,196		10,113,366,196	8,760,908,453	

Please refer to the FERC Form I pgs 402-403.1 for the following B. (1)(f)

installed Cost

In-service Date

Plant Type

See attached schedule for jurisdictional allocation details. B. (2)

B. (3)

A Revenue Adjustments
(\$892) Remove mark to market, as it does not impact cost of service calculation.
(\$7,505) PMM adjusted retail revenues to remove the impact associated with non-normal weather, 8. Agreement with WahA to exchange transmission services.
C Remove mark to market, as it does not impact cost of service calculation.
D Removal of ADIT balances that are associated with amounts not included in a cost of service.

# AMOUNT OF DEBT, AVERAGE COST OF DEBT & CAPITAL STRUCTURE (In Thousands)

NMPRC Rule 17.3.510.12	3.510.12	New Mexico	New Mexico Jurisdiction		Total Electric	ectríc	
No.	Description	NMPRC Case 10-00086-UT	10-00086-UT		Yr. Ended 12/31/2012	/31/2012	
Outstanding Debt:	t						
		Amount		Amount			
		Outstanding Yr.		Outstanding Yr.			
		Ended	Average Cost	Ended	Average Cost of		
B. (1)(d)		12/31/2010	of Debt	12/31/2012	Debt		
	Short Term Debt	190,000	1,353	21,100	842		
	ong Term Deht	1 055 740	34 417	1 215 579	77 189		
		7,000,1	1	1 1 1 1 1 1 1			
	Weighted Average Cost of Long Term Debt Capital		3.26%		6.35%		
Capital Structure:							
			Composite				Composite Cost
B. (1)(e)		Effective Rate	Cost of Capital	Amount	Capital Ratio	Effective Rate	of Capital
	Long Term Debt	6.78%	3.26%	1,215,560	48.62%	6.35%	3.09%
	Preferred Stock	4.62%	0.02%	11,529	0.45%	4.62%	0.02%
	Common Equity	10.00%	5.13%	1,272,879	50.93%	10.00%	5.09%
	Total Capitalization		8.41%	2,499,968	100.00%		8.20%

B. (2) For current year, PNM used unadjusted data from the 2012 FERC Form 1 and 10-K. For NMPRC Case No. 10-00086-UT, PNM used unadjusted data as filed.

B.(3)

No adjustments were made to the current year data

## JURISDICTIONAL ALLOCATORS

		Year	Year Ended 12/31/2012	12			Cas	Case No. 10-00086-UT	1	
		New Mexico								
	Total	Jurisdition	Renewables	FERC	Other	Total	PNM North	PNM South	FERC	Other
	113,271,482	98,756,159 87.19%	0.00%	7,726,026	6,789,297	121,297,968	99,065,961	6,610,410	8,094,107	7,527,490
	1,267,518,491	1,071,635,193	. 0.00%	73,396,534	122,486,764	1,160,229,283	889,116,008 76.63%	96,165,196 8.29%	61,549,133 5.30%	113,398,946
	343,639,918 100.00%	194,142,050 56.50%	0.00%	145,210,282 42.26%	4,287,586	271,404,976 100.00%	133,578,738 49.22%	17,671,080 6.51%	116,244,909 42.83%	3,910,249
	6 <b>6</b> 9,544,426 100.00%	666,174,853 99.50%	3,369,573	÷ 00.00	0.00%	624,973,113 100.00%	572,760,728 91.64%	51,980,919	231,466	0.00%
	131,176,717	113,934,307 86.86%	270,554	13,390,610 10.21%	3,581,246	103,009,473 100.00%	82,835,287 80.42%	8,886,336	8,972,030 8.71%	2,315,820
	2,408,239,427	2,045,886,405	- 0.00%	231,997,425 9.63%	130,355,597	2,159,616,846 100.00%	1,678,290,761	174,703,531	186,997,539 8.66%	119,625,015
	2,280,702,837	1,931,952,097	3,369,573 0.15%	218,606,816 9.59%	126,774,351 5.55%					
	18,812,093 100.00%	17,606,794 93.59%	0.00%	1,205,299	0.00%	17,332,172 100.00%	16,092,339 92.85%	. 0.00%	1,239,833	- 0.00%
	9,830,849	9,158,014	0.00%	672,835 6.84%	0.00%	9,499,790	8,785,782 92.48%	- 0.00%	714,008	0.00%
Generation and Transmission Demand	100.00%	68.53%	0.00%	31.47%	0.00%	100.00%	63.65%	4.26%	32.09%	0.00%
	2,719,357	1,533,757 56.40%	0.00%	1,185,600 43.60%	0.00%	2,448,966	1,293,166 52,80%	, 00:0	1,155,800	0.00%
Transmission Demand without Network	2,162,971	1,533,757	0.00%	629,214 29.09%	0.00%	2,074,227	1,293,166 62.34%	166,259 8.02%	614,802 29.64%	. 0.00%
						18,578,680 100.00%	16,092,339 86.62%	1,246,508	1,239,833	0.00%
						10,104,295	8,785,782 86.95%	604,505	714,008	- 0.00%
						2,615,225	1,293,166 49.45%	166,259 6.36%	1,155,800	00:00%
1			7						+	

(spc
(In Thousar

	NMPRC Rule 17.3.510.12	Total Company	Adjustments	Adjusted	New Mexico Jurisdiction	New Mexico Jurisdication
No.	Description	Yr. Ended 12/31/2013	Yr. Ended 12/31/2013	Yr. Ended 12/31/2013	Yr. Ended 12/31/2013	10-00086-UT
Revenue:						
B. (1)(a)	Total Electric Revenues	1,116,312	(5,166) ^	1,111,147	968,469	662'696
B. (1)(b)	Net Earnings	87,627		90,629	91,656	92,087
B. (1)(c)	Equity Return on Equity			1,143,363	975,017	920,504 10.00%
Plant-in-Serv	Plant-in-Service:					
B. (1)(f)	Generation Plant-In-Service	2,174,651		2,174,651	1,863,053	1,577,533
B. (1)(g)	Transmission Plant-in-Service	641,456		641,456	362,675	286,411
B. (1)(h)	Distribution Plant-in-Service	1,232,061		1,232,061	2,457,076	1,074,492
Operation & B. (1)(I)	Depration & Mainteneance Expense: 8. (1)(i)					
	Fue}	264,244		264,244	231,657	284,923
	Nuclear Production O&M	101,809		101,809	80,158	83,331
	Non-Nuclear Production O&M	72,819	·	72,819	68,042	767,07
	Purchased Power Expense	114,177	1,573 °	115,750	101,854	45,759
	Other O&M Expenses	219,091	(1,991)	217,100	148,804	160,271
	Transmission O&M Expenses	38,104	(1,991)	36,114	24,798	562'92
	Distribution O&M Expenses	24,289	,	24,289	24,289	826'52
	Customer Service, Accounts & Informational Expense	15,722		15,722	15,720	14,270
	Sales Expense	5,145		5,145	4,778	4,928
	Admin. and General O&M Expenses	135,830	-	135,830	79,220	058'88
Notorrod Tav	Total Operation & Maintenance Expense					
R (11(1)	Tobasti britanska da samandanjanska deneralasion produktora da samana vyde branasa. Total Accumulated Deformed Incomo Tav	007 909	78.468	685 167	088 595	826 578
Death Demand:			20/5			
B. (1)(k)	Peak Demand Data (excluding economy service customers)	2,008		2,008	1,764	
Net Energy S	Vet Energy Sales (kWh):					
8. (1)(1)	Total kWh Sales	12,001,979,818		12,001,979,818	10,279,188,064	

Please refer to the FERC Form I pgs 402-403.1 for the following 8. (1)(f)

Installed Cost

In-service Date

Plant Type Fuel Source

See attached schedule for jurisdictional allocation details. 8. (2)

В. (3)

A Revenue Adjustments (\$293) Remove mark to market, as it does not impact cost of service calculation. (\$293) Remove mark to market, as it does not impact associated with non-normal weather. (\$4,873) PRIM adjusted retail revenues to remove the impact associated with non-normal weather. 8, Agreement with WAPA to exchange transmission services calculation. C Remove mark to market, as it closs not impact cost of service calculation. Premove in the previous of the properties of t

# AMOUNT OF DEBT, AVERAGE COST OF DEBT & CAPITAL STRUCTURE (In Thousands)

No.	Description	New Mexico Jurisdiction NMPRC Case 10-00086-UT	Jurisdiction 10-00086-UT		Total Electric Yr. Ended 12/31/2013	ectric 2/31/2013	
Outstanding Debt:		Amount		Amount			
		Outstanding Yr. Ended	Average Cost	Outstanding Yr. Ended	Average Cost of		
B. (1)(d)	Short Term Debt	12/31/2010 190,000	of Debt 1,353	12/31/2013 49,200	Debt 1,034		
	Long Term Debt	1,055,740	34,417	1,215,870	77,522		
	Weighted Average Cost of Long Term Debt Capital		3.26%		6.35%		
Capital Structure:							
B. (1)(e)	Long Term Debt	Effective Rate 6.78%	Composite Cost of Capital 3.26%	Amount 1,215,870	Capital Ratio 49.88%	Effective Rate 6.35%	Composite Cost of Capital 3.17%
	Preferred Stock	4.62%	0.02%	11,529	0.47%	4.62%	0.02%
	Common Equity	10.00%	5.13%	1,210,199	49.65%	10.00%	4.97%
	Total Capitalization		8.41%	2,437,598	100.00%		8.16%

For current year, PNM used unadjusted data from the 2013 FERC Form 1 and 10-K. For NMPRC Case No. 10-00086-UT, PNM used unadjusted data as filed.

B. (2)

B.(3)

No adjustments were made to the current year data

# PUBLIC SERVICE COMPANY OF NEW MEXICO RULE 510 ANNUAL REPORTING COMPARISON OF PINN'S CASE 10-00086-UT to Base Year 2013 JURISDICTIONAL ALLOCATORS

1,160,2
%85.6
9.58% 3,887,897 1.06%
1.06%
5.80% 154,929,972 42.38% 1,745,641 0.25%
0.00% 0.00% 3,627,361 0.51%
84.62% 206,744,370 56.56% 700,790,573
100.00% 365,562,239 100.00% 706,163,574 100.00%
Transmission Plant Distribution Plant

STATEMENT OF EARNINGS & EXPENSES [In Thousands]

NMPRC Rui	NMPRC Rule 17.3,510,12	Total Company	Adjustments	Adjusted	New Mexico Jurisdiction	New Mexico Jurisdication
No.	Description	Yr, Ended 12/31/2014	Yr. Ended 12/31/2014	Yr. Ended 12/31/2014	Yr, Ended 12/31/2014	NMPRC Case No. 10-00086-UT
Revenue:						
B. (1)(a)	Total Electric Revenues	1,147,915	468 *	1,148,383	721,786	969,799
8. (1)(b)	Net Earnings	86,038		87,102	78,994	92,087
B. (1)(c)	Equity			1,268,964	1,090,17	920,504
	Return on Equity			%98'9	7.24%	10,00%
Plant-In-Service:	rvice:					
B. (1)(1)	Generation Plant-in-Service	2,321,874		2,321,874	2,011,228	1,577,533
B. (1)(g)	Transmission Plant-in-Service	691,850		691,850	380,764	286,411
B. (1)(h)	Distribution Plant-in-Service	1,292,587		1,292,587	1,290,318	1,074,492
Operation 8	Dentation & Maintenbeamer Expense).					
Ē i	Fuel	278,542	•	278,542	249,797	284,923
	Nuclear Production O&M	104,943	,	104,943	86,597	83,331
	Non-Nuclear Production O&M	79,163	•	79,163	74,560	767,07
	Purchased Power Expense	128,647	(201) c	128,139	111,427	45,759
	Other O&M Expenses	212,627	2,419	215,046	: 141,729	160,271
	Transmission O&M Expenses	38,627	2,419 8	41,046	28,264	26,295
	Distribution O&M Expenses	£77,t12	•	£77,123	21,773	826,22
	Customer Service, Accounts & Informational Expense	15,798	•	15,798	15,798	14,270
	Sales Expense	4,590	•	4,590	3,819	4,928
	Admin, and General O&M Expenses	131,839	(1,911)	129,927	72,076	88,850
	Total Operation & Maintenance Expense	803,922	1,911	805,833	664,211	645,081
Deferred	eferred Tax Reserved					
8. (1)(1)	Total Accumulated Deferred Income Tax	661,533	18,448 €	679,981	563,357	345,228
Peak Demand:	Più Spi					
B. (1)(k)	Peak Demand Data (excluding economy service customers)	1,878		1,878	1,664	
Net Energy	let Energy Sales (KWh)].					
B. (1)(I)	Total kWh Sales	11,838,342,077		11,838,342,077	10,204,991,649	
B. (1)(f)	Please refer to the FERC Form I pgs 402-403.1 for the following					

Please refer to the FERC Form I pgs 402-403,1 for the following installed Cost in-service Date

Plant Type Fuel Source

See attached schedule for Jurisdictional allocation details. B. (2)

A. Revenue Adjustments

B, (3)

(\$5,95) Remove mark to market, as it does not impact cost of service calculation.
\$4,464 PMM adjusted retail revenues to remove the impact associated with non-normal weather.
\*Agreement with WAPA to exchange traemistion services.
C. Remove mark in market, as it less not impact cost of service calculation.
\*Removed in floor-ensuring costs not included in cost of service.
\*Removal of ADIT balances that are associated with amounts not included in cost of service.
\*C. Removal of ADIT balances that are associated with amounts not included in cost of service.

# AMOUNT OF DEBT, AVERAGE COST OF DEBT & CAPITAL STRUCTURE (In Thousands)

.o.	Description	New Mexico Jurisdiction NMPRC Case 10-00086-UT	Jurisdiction 10-00086-UT		Total Electric Yr. Ended 12/31/2014	ectric 2/31/2014	
Outstanding Debt	T.						
		Amount Outstanding Yr.		Amount Outstanding Yr.			
		Ended	Average Cost	Ended	Average Cost of		•
B. (1)(d)		12/31/2010	of Debt	12/31/2014	Debt		
	Short Term Debt	190,000	1,353	49,200	1,034		
	Long Term Debt	1,055,740	34,417	1,215,870	77,522		
	Weighted Average Cost of Long Term Debt Capital		3.26%		6.35%		
Gapital Structure							
B. (1)(e)		Effective Rate	Composite Cost of Capital	Amount	Capital Ratio	Effective Rate	Composite Cost of Capital
·	Long Term Debt	6.78%	3,26%	1,215,870	48.83%	6.35%	3.10%
	Preferred Stock	4.62%	0.02%	11,529	0.46%	4.62%	0.02%
	Common Equity .	10.00%	5.13%	1,262,856	50,71%	10,00%	5.07%
	Total Capitalization		8,41%	2,490,255	100,00%		8.19%
							,

For current year, PNM used unadjusted data from the 2014 FERC Form 1 and 10-K. For NMPRC Case No. 10-00086-UT, PNM used unadjusted data as filed.

B. (2)

B.(3)

No adjustments were made to the current year data

JURISDICTIONAL ALLOCATORS

Š	Description		Yeari	Year Ended 12/31/2014				Case	Case No. 10-00086-UT		
Allocators	.55									200 200 200 200 200 200 200 200 200 200	
B. (Z)	niedoświatak za dokumentany toty y natelijerus ka kiekemen o obi je niednogowa jednochowy zakó se	Total	New Mexico Jurisdiction	Renewables	FERC	Other	Total	PNM North	PNM South	FERC	Other
·	Total Wages and Salaries	115,767,245	102,329,914 88.39%	0.00%	6,260,118	7,177,213	121,297,968 100.00%	99,065,961 81,67%	6,610,410 5,45%	8,094,107	7,527,490
	Production Plant	1,346,378,535	1,148,679,741	0.00%	66,983,018	130,715,776	1,160,229,283	889,116,008 76.63%	96,165,196 8.29%	61,549,133	113,398,946
	Transmission Plant	404,167,346	217,875,741	0.00%	157,888,833 39,07%	28,402,771	271,404,976 100.00%	133,578,738 49.22%	17,671,080 6.51%	116,244,909	3,910,249
	Distribution Plant	741,894,873	735,835,828 99.18%	4,589,452 0.62%	1,469,593	0.00%	624,973,113 100.00%	572,760,728 91.64%	51,980,919 8.32%	231,466	- 0.00%
~~~	General & Intangible Plant	147,902,817	130,868,161 88,48%	20,683	13,780,692	3,233,281 2,19%	103,009,473	82,835,287 80,42%	8,886,336	8,972,030	2,315,820
	Total Net Piant	2,635,733,436	2,233,259,472	0.00%	240,122,136 9.11%	162,351,828 6.16%	2,159,616,846	1,678,290,761	174,703,531 8.09%	186,997,539 8.66%	119,625,015
	Net Plant without Excluded Plant	2,492,440,754 100.00%	2,102,391,311 84,35%	4,589,452	226,341,444 9.08%	159,118,547 6.38%	•				
	Generation Demand	16,278,160 100.00%	15,381,100 94.49%	%00°0	897,060 5.51%	0.00%	17,332,172	16,092,339 92.85%	0.00%	1,239,833	0.00%
	Energy	9,989,607	9,433,734	0,00,0	555,874 5.56%	0.00%	100.00%	8,785,782 92.48%	0.00%	714,008	%00°0 -
	Generation and Transmission Demand	100.00%	%65.69	%00'0	30,41%	0.00%	100,00%	63,65%	4,26%	32,09%	%00.0
	Transmission Demand	100.00%	1,478,067 57,32%	0,000	1,100,530	00:00	2,448,966	1,293,166	0.00%	1,155,800	0.00%
	Transmission Demand without Network	2,043,442	1,478,067	0.00%	565,375 27.67%	0.00%	2,074,227	1,293,166	166,259 8.02%	614,802 29.64%	%00°0 -
	Demand including PNM South						18,578,680	16,092,339 86.62%	1,246,508	1,239,833	0.00%
	Energy including PNM South						10,104,295 100,00%	8,785,782 86.95%	604,505 5.98%	714,008	- 0.00%
	Transmission Demand with TNMP						2,615,225 100.00%	1,293,166 49.45%	166,259	1,155,800	°. 0.00%

### BEFORE THE NEW MEXICO PUBLIC REGULATION COMMISSION

IN THE MATTER OF THE APPLICATION OF OF PUBLIC SERVICE COMPANY OF NEW	)
MEXICO FOR REVISION OF ITS RETAIL	) Case No. 15-00261-UT
ELECTRIC RATES PURSUANT TO ADVICE	)
NOTICE NO. 513,	)
PUBLIC SERVICE COMPANY OF NEW MEXICO, Applicant.	) ) _)
<u>AFFIDAVIT</u>	_

STATE OF NEW MEXICO

COUNTY OF BERNALILLO

GERARD T. ORTIZ, Vice President of Regulatory Affairs for Public Service Company of New Mexico, upon being duly sworn according to law, under oath, deposes and states: I have read the foregoing Direct Testimony and Exhibits of Gerard T.

Ortiz and it is true and accurate based on my own personal knowledge and belief.

) ss

SIGNED this 21 st day	of August, 2015.  GERARD T. ØRTIZ
SUBSCRIBED AND SWORN to	before me this <u>Alst</u> day of August, 2015.  NOTARY PUBLIC IN AND FOR THE STATE OF NEW MEXICO
My Commission Expires:	